Housing Experiences of Minority Ethnic Communities in Britain: an academic literature review and annotated bibliography

by

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Biographical Note

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Foreword

This publication has two main aims. It aims, firstly, to provide an overview of the housing experiences and needs of minority ethnic communities in Britain and secondly to provide a guide to the current key academic publications in the field of race and housing in Britain through an annotated bibliography. These aims address a neglected area of study. The increasing dependence of the majority of households on owner-occupation accessed through the private market has depoliticised and consequently marginalised housing issues within British society. Similarly, academic research has focused on services more overtly funded through the public purse, such as health and education, at the expense of housing research. Indeed, these trends are reflected in the literature review within this publication which draws upon a relatively large literature concerning access to the social rented sector at the expense of an examination of access to private sector resources.

The lack of emphasis on housing issues and housing research in Britain is problematic since housing occupies a crucial place in the life chances of all communities. At one level it simply reflects wider advantages and disadvantages experienced by different groups within society. Therefore, wealth, employment, income, education, health and status, amongst other factors, enable and disable access to different tenures and different standards of housing. Nevertheless, it is important to emphasise that housing outcomes are also, in turn, able to confer privileged or restricted access to society's opportunities. This not only occurs because of the direct link between housing and health, including our sense of identity and self-worth, but also because of the ways in which society's resources are unevenly
distributed between and within geographical locations.

The bibliography in this publication retains a housing focus and is not able, therefore, to reflect all of these inter-relationships. However, literature referring to the employment position of housing staff from minority ethnic communities is included where it appears to affect housing provision. Similarly reports addressing the accountability of housing organisations are also included.

In addition to the literature review and annotated bibliography, a list of some standing sources and websites is provided at the end of the bibliography.

It should finally be noted that it is intended to update this publication periodically. The author, therefore, would be grateful for any omissions or new publications to be drawn to his attention c/o Anne Shaw, the Centre for Research in Ethnic Relations at the University of Warwick.

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Footnotes

1 The use of minority ethnic is preferred as a term to ethnic minorities since, as Ratcliffe notes:

   The term ethnic minority (group) ... suggests implicitly that minorities may be the only ones that possess an ethnicity. (Minority ethnic group by contrast suggests - correctly - that we all have an ethnicity, but some groups are larger, or smaller, than others).

   (Ratcliffe 1996b: 26)

2 Ethnicity is preferred as a term to race throughout this research, since it is not widely thought to possess the same connotations of innate values often mistakenly associated with racial identity (Giddens 1993: 255). However, race is still referred to throughout this publication where it is in common usage as a phenotypical label, or where it indicates the racialisation of
an ethnic group on the basis of perceived natural differences. It is enclosed by single inverted commas to indicate that it does not represent an endorsement of natural difference. The use of phrases such as racial equality are presented throughout the text without inverted commas where it appears to the author that their everyday usage does not contain this implication.

The preference for the use of ethnicity rather than race within this research means that those communities commonly referred to as black and white communities are, where possible in the literature review, respectively referred to as minority ethnic and majority ethnic communities, the latter excluding Irish and other minority white communities unless specifically indicated to the contrary.
An Academic Literature Review

Introduction

It has become axiomatic (see Brown 1984, Mason 1995 and Skellington 1996 for just three examples) to note the inequalities which are generally experienced by minority ethnic communities throughout society. We might, therefore, assume that minority ethnic communities will experience inequalities in access to, and consumption of, housing, and that these inequalities will contribute to a continuing cycle of disadvantage. Consequently it might be assumed that minority ethnic communities are in greater housing need than the majority ethnic community, but the concept of need can be problematic. Percy-Smith has argued that:

> the concept of needs has been taken pretty much for granted ... [it has been believed that] needs could be objectively identified, measured and used as a, if not the, criterion for gaining access to resources.

(Percy-Smith 1996: 5)

Doyal and Goughs (1991: 191-193) assertion that there is a universal need for adequate protective housing can be seen as representing an uncontroversial viewpoint within this debate. However, the assessment of the housing needs of minority ethnic communities has been a contentious process which has demonstrated the practical difficulties of even defining the meaning of adequate housing. Ratcliffe (1996b: 23-24) identifies existing housing conditions, the effects of ill health and impairments, geographical preferences and the existence of concealed families (those who have the aspiration to move from the existing family unit and form a separate household) as the four key elements of housing need. Assessments of the housing needs of minority ethnic communities have typically centred upon a lively debate around the relative importance of housing choices and housing constraints. The choice theorists argue that the housing outcomes of minority ethnic communities should not simply be equated with housing need if they are the product of voluntary choices and,
therefore, do not require a professional, policy or political response. Those commentators who argue that the dominant factors in housing outcomes have been the constraints restricting the housing choices available to minority ethnic communities, for example in the form of discrimination, emphasise the need for a response to address these barriers from housing organisations, policy makers and legislators.

The convention has been to view the housing outcomes of minority ethnic communities as reflecting the choices exercised by those communities within a greater system of constraints than those facing white majority communities. Therefore, much of the race and housing literature, (and equally the work of housing researchers in general), has become concerned with mapping the housing outcomes of households and then using the results as indicators of housing need to influence housing policy. There have until recently been relatively few pieces of research examining the housing aspirations and demands of minority ethnic communities (although these might in any case be shaped by a perception of the options available), and this literature review reflects these limitations.

An indication of the housing outcomes of minority ethnic communities will be provided prior to discussion of the arguments concerning the relative importance of factors of choice and constraint upon the housing experiences of minority ethnic communities which have dominated the race and housing literature.

**Housing outcomes**

The 1991 Census has allowed a relatively up-to-date picture to be constructed of the differences between the housing experiences of the majority ethnic community and minority ethnic communities. It portrays, generally, a growing concentration of minority ethnic communities in urban areas (Robinson 1993), although there is segregation between minority ethnic communities as well as between minority ethnic communities and the majority ethnic community (Peach and Rossiter 1996: 129). Harrison et al. suggest that
the increasing geographical concentration of minority ethnic communities reflects:

White out-migration from areas of [minority] ethnic group residence, the in-migration of new arrivals to the country, the higher fertility rates of [minority] ethnic groups and new household formation among the [minority] ethnic groups.

(Harrison et al. 1996: 54)

In general, minority ethnic communities are increasingly concentrated in poor quality districts of cities and also in poor quality housing in comparison with majority ethnic communities. However, amongst the cities and towns in which this growing concentration has occurred, there are also some modest examples of suburbanisation amongst particular minority ethnic communities, although as Owen (1996a: 121) notes, the extent of these trends should become more apparent when the data from the 2001 Census becomes available. We should also emphasise the limitations of any generalisations given the considerable heterogeneity in housing outcomes and indeed, more widely, the life experiences of minority ethnic communities with respect to a range of factors which will affect access to housing. It is clear, for example, that there are differing opportunities for households to benefit from the commodification of housing by purchasing good quality owner-occupied housing:

Bangladeshi, Pakistani, and West Indian households, in declining order of probability, are particularly likely to be on low incomes. Analysis of 1991 Census data shows that over half of Bangladeshis were living in wards which were in the most deprived tenth nationally ranked by unemployment, economic activity or lack of car ownership (Green 1994) ... The widening in income inequalities over the last two decades is evident across minority ethnic groups with Indian and Chinese households diverging in their socio-economic trajectories from the position of Bangladeshi, Pakistani and black people.
These results reflect changing employment opportunities and achievements, although in general it should be noted that minority ethnic communities remain more likely to be unemployed and at lower levels of organisations (Modood 1997, Owen 1997). Bangladeshi, Pakistani and Chinese households are also less likely than other communities to claim their full benefit entitlements to offset economic hardship (Law 1996: 61-74). Whilst the stigma of claiming plays a part within this process, racism has also been an important influence alongside the dominant institutional attitudes which characterised the Department of Social Securitys (DSS) refusal to accept responsibility for people who do not understand DSS communications in English (Craig and Rai 1996: 134).

The tenure data from the 1991 Census demonstrates that households from the majority ethnic community are more likely to be owner-occupiers than minority ethnic communities, that they rent from local authorities in similar numbers to minority ethnic communities, but are less likely to be renting properties from housing associations or private landlords (Owen 1993: 7). However, whilst African Caribbean households were far less likely to be owner-occupiers than majority ethnic households, South Asian households were far more likely to be owner-occupiers. These figures are also reflected in occupation of social sector accommodation, with African Caribbean households far more likely and Asian households far less likely to be renting from the social sector. Even these headline figures must be treated with caution since within the category of South Asian, the housing outcomes of Bangladeshi communities are far closer to the outcomes of African Caribbean communities than the rest of the South Asian group (Peach 1996a: 19). This generalisation must in turn be treated with care since Harrison et al. (1996: 57) note that a high proportion of Bangladeshi households living outside London are owner-occupiers. Chinese communities are relatively distinct from the other minority ethnic communities with slightly higher levels of owner-occupation than
minority ethnic communities as a whole, but also high levels of private renting. Other South East Asian communities appear to have lower levels of owner-occupation and still higher representation within the private rented sector than the Chinese community.

These outcomes reflect some modest changes since 1981:

Overall, owner-occupation levels have increased from 59-66 per cent, principally as a result of government policy, whilst council housing and private renting have declined. The data indicate that while White, Bangladeshi and Chinese ownership levels have increased over this period, the tenure pattern for the Indians and Pakistanis has not changed significantly. This reflects their very high ownership levels in the 1980s and their low representation in the council housing sector. Black Caribbean ownership rates have increased moderately, from about 40-48 per cent, and there is evidence that the young middle class members of this group are increasingly moving into home ownership.

(Harrison et al. 1996: 59)

Nevertheless, minority ethnic households are disproportionately likely to be in the poorest quality owner-occupied housing (Ratcliffe 1997a, Phillips 1997) and, therefore, this tenure should not automatically be equated with a privileged housing position.

The English House Condition Survey (EHCS) (1991) and the 1991 Census also provide some indicators of housing need. Only limited conclusions can be drawn from the EHCS since it draws upon relatively small sample sizes of minority ethnic communities but it indicates that it is the Pakistani and Bangladeshi communities which are particularly likely to be in the worst housing conditions. Other or mixed and Indian communities are also more likely than the average for all ethnic groups to be living in the worst standard of housing as measured by the cost of repairs required. These figures are particularly important for those minority ethnic groups occupying
poor quality owner-occupation and lacking the economic resources to modernise or indeed simply keep their properties in good repair.

Ratcliffe (1992: 396), like Law (1996: 106-107), notes that areas of minority ethnic residence are attracting public funds for the improvement of private sector housing stock. However, he expresses concern that minority ethnic communities have experienced disproportionate difficulties with delays in obtaining grants, the completion of improvement works and the quality of the workmanship provided. In addition, Law (1996: 107) indicates some concern at the disproportionately low numbers of minority ethnic communities gaining Disabled Facilities Grants.

The 1991 Census also includes some measures of housing conditions which indicate that it is Pakistani and Bangladeshi households who are living in the worst housing. For example, they are particularly likely to be in properties without central heating. Owen (1993: 10) concludes that when these outcomes are related to other census data they are indicative of the high representation of Pakistani households in older, relatively poor quality owner-occupied dwellings and the high representation of Bangladeshi households in the poorer quality end of the social rented sector.

Minority ethnic communities are generally twice as likely as the majority ethnic community to be without exclusive use of a bath or wc (with the Census categories of Chinese and others and particularly Black African faring badly). Furthermore, minority ethnic communities are almost three times as likely not to be in self-contained accommodation, with Black African and Chinese and others once again faring poorly. However, the greatest divergence in the housing outcomes of the majority and minority ethnic communities can be observed in measures of overcrowding assessed on the basis of number of persons per room:

The national average is 2.2 per cent of all households ... [h]owever the figure for ethnic minorities is 13.1 per cent; more than an eighth of all ethnic minority households ... [m]ore than
a fifth of all South Asian households and nearly a
tenth of Chinese and other households live at a
density of more than one person per room ... [t]his phenomenon is clearly related to household size, but overcrowding amongst the smaller Black households indicates that ability to afford the cost of larger dwellings is also an important influence on the pattern of overcrowding.

(Owen 1993: 9–10)

It should be emphasised that whilst South Asian communities, and Bangladeshi communities in particular, contain larger than average household sizes, these snapshots of overcrowding are also a reflection of the housing options which are available to those households.

There is some debate as to whether this pattern of overcrowding is likely to change in the future. Harrison et al suggest that the overcrowding of Pakistani and Bangladeshi households is likely to worsen because:

the youthful age-structure of these groups and their propensity to live as extended family units (for cultural or economic reasons) ... [means that it is] likely that the living conditions in these households will decline further as the
younger members of the family reach adolescence and have greater space requirements.  
(Harrison et al. 1996: 61-62)

However, these expectations may be affected by the potential for new household formation. Recent research has suggested that there is some indication of a breakdown in the extended family system and a greater tendency for the formation of smaller separate households. Ratcliffe (1996b: 77) argues that one in five of extended families contain people who wish, or need, to form a separate household, although financial considerations may prevent the realisation of these aspirations. Similarly, Law et al. (1996: 3) argue that their case study of Leeds demonstrates the formation of smaller family units amongst minority ethnic communities. These changes may also be accompanied by an increase in demand for the social rented sector, given that the new households might be expected on current trends to have relatively low incomes.

These individual studies of housing need are important not only because of their qualitative assessments of housing need, but also because there are limitations to the data within the Census. First, the Census only contains limited measures of household conditions. Hawtin et al. note:

the census of population results for households lacking two basic amenities, such as exclusive use of bathroom or WC, are supposed to represent poor housing. But can these data be used to indicate areas of poor quality housing? A condemned tower block with damp, asbestos ridden flats will not show up as poor housing using this indicator if all flats have exclusive facilities.  
(Hawtin et al. 1994: 66)

Similarly, the measure of households which possess central heating does not indicate whether those households have the financial resources to use that heating. Indeed, Ratcliffe (1996b) suggests that many minority ethnic households within Bradford are unable to afford to fully use their central heating systems.
A second limitation of the Census is that it does not produce data on homelessness, although separate studies have indicated that minority ethnic households are over-represented within many categories of homelessness (Law 1996: 98-99). There are also often differences in the experience, as well as in the level, of homelessness. For example, African Caribbean young people are far less likely to be visibly roofless than their counterparts from the majority ethnic group, since they are more likely to resort to taking temporary refuge with others from their own community, despite the level of overcrowding, and are far less likely to take hostel accommodation or to live rough (Baylies et al. 1993).

We should also emphasise that the Census represents a record of housing outcomes on Census night, which may include a level of undercounting, particularly in poor inner-city areas (for example as Harrison et al. (1996) note for the African Caribbean community) where minority ethnic communities are disproportionately represented. The Census may also have been overtaken by differential rates of household formation by ethnic group, indicating a growing housing need for a community in a particular area. Ratcliffe (1996a: 8-12) more generally outlines the problems of the ethnic group data from the 1991 Census, noting the inconsistencies which might have arisen in subjective self-classification of ethnicity given the limited number of pre-coded categories. Nevertheless, he concludes that on balance the data are reliable.

We should note that social and economic factors such as age, gender and disability will also have an impact on the housing outcomes of ethnic groups. The Sample of Anonymised Records (SARS) available to Harrison et al. (1996: 63) was only sufficient to allow consideration of differential outcomes by sex of head of household for White, Indian and Black Caribbean households. Despite these limitations, Harrison et al. indicated that for each of these ethnic groups, female headed households were more likely to be represented in local authority housing and less likely to be owner-occupiers. (The issue of gender is developed further in the structural influences section below).
Ratcliffe (1996b: ix), with respect to disability issues, argues that minority ethnic households in Bradford demonstrated particularly high levels of long-term illness and impairment and that these levels could be expected to increase given the present young age structure of the community. Indeed, as Atkin and Rollings (1996: 74) note, the predicted steep growth in the numbers of African Caribbean and Asian older people is not only likely to increase the demand for community care, but is also likely to alter the ratio of younger to older people and consequently the potential to arrange informal care. Similarly, the greater number of men in comparison with women within South Asian communities will also affect the scope for informal care if gendered divisions between caring responsibilities are maintained.

Atkin and Rollings note that:

Bhalla and Blakemore (1981) reported 25 per cent of disabled Asian people and 33 per cent of disabled Afro-Caribbean people experienced housing problems and wanted to move. Farrah (1986) found similar dissatisfaction among older Afro-Caribbean people. Thirty per cent expressed a desire to
move and of these 7 per cent needed single-level accommodation and 12 per cent wanted improved toilet access.

(Atkin and Rollings 1996: 81)

In practice minority ethnic communities have experienced a number of difficulties in gaining a sensitive assessment of their care needs (Law 1996). This may reflect financial constraints which affect majority white and minority ethnic consumers of community care services. However, studies have appeared to demonstrate particularly low take up rates of social services support amongst minority ethnic communities. For example, Ratcliffe, in his case study of Bradford, notes the low number of people from minority ethnic communities who were making use of support services and gaining property adaptations. These needs were exacerbated by the financial costs of caring (Glendinning 1983) and the severe disruption of family life, which itself was made more difficult by poverty, overcrowding and poor housing conditions (Ratcliffe 1996b: 69).

Indeed, Farrah (1986), Gunaratnum (1990) and McCalman (1990) have all identified high levels of housing needs amongst the carers themselves in addition to the consumer of community care. In essence this emphasises that it is family and friends who tend to be the carers of minority ethnic people with impairments, rather than statutory or even voluntary sector agencies, reflecting an emphasis on informal rather than formal care provision (University of Salford 1996a). Law (1996: 142-143) adds, commenting upon the work of Baylies et al. (1993), that there is a belief amongst community organisations that statutory organisations have been slow to develop residential care projects targeted on minority ethnic communities, and that there has also been a frequently expressed, and unfulfilled, demand for supported, independent living amongst minority ethnic communities.

**Housing outcomes as an expression of housing choice**
It has been noted that the data outlined above have been commonly used to indicate housing need amongst Britain's minority ethnic communities. However, it might be suggested that the tendency to equate existing housing conditions with housing need indicates the dominance of normative models of housing need (Bradshaw 1972), assessments which are determined by experts or professionals from the majority ethnic group, rather than by minority ethnic communities themselves.

These concerns find practical expression through the work of a number of writers who have argued that the housing outcomes, and more specifically the housing choices of minority ethnic communities, have been devalued because they are not consistent with white value systems. This school of writing disputes the proposition that minority ethnic housing experiences which differ from a white norm, such as concentration in a poor area, greater overcrowding or lack of access to a particular tenure, are necessarily the product of discrimination. Writers from the choice school, such as Davies (1985), suggest that minority ethnic communities have become the objects of study, with their freedom of action and cultural preferences at best undervalued, and at worst ignored. These arguments are typically made with specific regard to the Asian community.

Dahya (1974) argues that the Pakistani community in Bradford constructed an ethnic village by segregating itself within specific areas of the city. He suggests that this occurred because of the identification of the community with its Pakistani homeland, precipitating a withdrawal from British culture. Dahya also argues that the Pakistani community had a preference for owner-occupation, even at low physical quality, because of a desire to have a realisable asset at the point of intended return to the homeland. Dahya argues that the alternatives, such as local authority housing, were perceived to represent a non-realisable asset and suggests that the community in his case study had a cultural antipathy to rented housing.

Ratcliffe (1981: 189) similarly notes in his study of Handsworth in Birmingham that Asian communities
viewed local authority rented housing in particular in a negative way - as a welfare tenure, and Habeebullah and Slater (1990) have also highlighted the way in which Indian, Pakistani and Chinese households have been deterred from seeking local authority housing by a perception of it as a tenure of last resort. Indeed, Modood (1990: 95) argues that Dahyas premise of Asian housing preference is now a commonplace truth despite being initially received with unease.

These arguments raise important concerns for local policy makers and for assessments of local housing need, although it might be suggested that they raise issues for further study, rather than absolute conclusions. For example, it might be questioned whether social sector housing providers should be concerned with targeting rented housing on particular communities if there appears to be an overwhelming preference amongst that community for owner-occupation, or perhaps for a particular geographical location where there is no social housing available and no housing development opportunities to address these issues. However, it might be suggested that even if tenure preferences are real, they may be based upon an erroneous perception of social sector housing, or the barriers to accessing it, which could be broken down to provide a community with an enhanced housing choice. Alternatively, it might be considered that the social rented sector could more effectively meet the housing needs and aspirations of a community by further enabling the development of low cost home ownership initiatives or targeting improvement or disabled facilities grants on a particular community.

Robinsons (1980a) study of housing outcomes in Blackburn notes the growing access of some Asian communities to the local authority housing sector, whilst acknowledging the continuing role played by housing choice in those outcomes. He notes that the gradual development of local authority accommodation in areas of Asian residence, coupled with the arrival of East African Asians who did not harbour a desire to return to a homeland, explain the apparent changing tenure preference of the Asian community. More recent research reports have also suggested a
growing demand for social sector housing amongst minority ethnic communities which have been presumed to have an overwhelming preference for owner-occupation. Ratcliffe (1996b: ix-x) identified that in Bradford there was now a significant expectation amongst Asian households that they would need the help of the social rented sector to be able to afford to gain access to bigger properties. He also notes that gaining accommodation in an area containing members of the same ethnic group was a particularly important influence for younger South Asian households, although 70 per cent of South Asian households also saw it as at least fairly important compared with 35 per cent of African Caribbean households. These findings suggest that the concentration and geographical separation of ethnic groups will continue, if not increase. Similarly, the University of Salfords (1996a) housing needs study in Peterborough demonstrated a demand for social rented housing alongside the demand for owner-occupied property, although this was largely confined to existing areas of residence.

Housing associations may provide the common factor in these preferences, perhaps due to the size and location of properties, greater speed of access to accommodation for those who are able to access the waiting list and perceived greater sensitivity to specific needs (Bowes, Dar and Sim 1997). Law et al. (1996: 29) not only note a particular demand for housing association property amongst some minority ethnic communities, but also a demand for the shared-ownership properties which housing associations commonly provide. However, Law (1996: 85) also argues that the ethnicity of the housing provider is important, suggesting that it is the growth of black and minority ethnic housing associations which has provided an accessible doorway into social housing for minority ethnic communities by challenging community perceptions of housing preference.

The housing choice model clearly has methodological significance, asserting the importance of looking beyond the role of societal structure towards the aspirations of the individual in explaining housing outcomes. Nevertheless, there are limitations to the effectiveness of housing choice arguments as full
explanations for the housing outcomes of minority ethnic communities. For example, the distinction between choice and constraint is not always clear cut. A decision to concentrate residence in particular areas because of fear of racial attack may superficially appear as an expression of housing choice, when in reality it is a reflection of constraints which could be tackled by local agencies. Indeed, Phillips and Karn (1991: 79) note that the spatial impact of racial attacks upon minority ethnic communities remains a neglected area of research, despite its potential effect upon housing need and the choices available to communities. As Webster (1995) notes, racial harassment has typically reinforced patterns of concentration and segregation between ethnic groups.

Voluntary or involuntary geographical concentration may also lead to restricted tenure choices and may shape the standard of accommodation to which a community has access. The opportunities for the public and private sectors to extend the housing opportunities available within these areas will depend on the land bank available, the local authority’s attitude towards its enabling role and the finance available to undertake policy and property development within the private and social rented sectors.

We should also note that it is not clear how far the choice paradigm can be applied to a range of minority ethnic communities. This limitation to the comprehensiveness of the choice argument reflects the overwhelming focus of housing choice researchers on Asian communities. Researchers such as Peach (1984), who have studied African Caribbean access to housing, have noted the residential segregation between migrants from particular Caribbean islands within Britain. Indeed, the absence of a common minority ethnic experience of housing outcomes, which has been noted above, might be used as an indicator of the importance of housing choice in shaping those very outcomes, although these differences might also be explained with reference to a number of socio-economic factors.
Ward (1987: 190) argues that the research undertaken by Dahya (1974) and Davies (1985) should not be used as a base for a widely applied model since they reflect factors specific to a particular community at a particular time which were not mirrored elsewhere and certainly should not be assumed to exist today. Indeed, Dahya expected the experiences of the communities which he studied, which had relatively recently arrived in Britain, to coalesce over time with dominant societal attitudes.

Wards viewpoint can be seen as legitimising a greater concentration on the processes through which each community is able to express and satisfy its housing need. These must include studies of discrimination, particularly in the absence of national (and frequently even regional or local) surveys of the housing aspirations of minority ethnic communities.

**Housing outcomes as an expression of housing constraints**

Studies of the housing constraints facing minority ethnic communities may reveal factors which will have an ongoing effect on the expression of housing need because of a community's expectation of discrimination, in addition to revealing barriers to the satisfaction of housing need at a particular time. As Niner (1987) has noted, minority ethnic communities have used their knowledge of the housing market to apply to particular housing associations which have a track record of housing minority ethnic households.

The constraints facing minority ethnic communities in their housing choices can be categorised in three ways, although it should be noted that case studies frequently demonstrate the interaction of these factors. First, there are the actions of individual actors or gatekeepers. Secondly, there are the effects of organisational policies and procedures, including those of the local state, and thirdly there is the structural framework provided or condoned by central government. In each of these three areas it can be argued that discrimination not only occurs through acts of deliberate commission, but also
through acts of omission, which either consciously or unconsciously ignore the social requirements of difference within a particular society.

(i) The actions of individual gatekeepers

The actions of individual gatekeepers to resources have played a significant part in restricting the housing opportunities available to minority ethnic communities. (See for example CRE 1983, Phillips 1986, Henderson and Karn 1987, Niner 1987, Dalton and Daghlian 1989 and Sarre, Phillips and Skellington 1989, Hickman and Walter 1997). However, this generalisation disguises a variety of processes which range, for example in the social sector, from the deliberate discrimination of the racist officer through to the benevolent, but still discriminatory practices, of the officer seeking to meet housing need.

Some of these processes in the social sector may simply be an extension of the distinctions which have historically been made by some housing workers, and indeed their organisations, between those who are deserving of having their housing need recognised by access to a waiting list or by an offer of accommodation, and those that are undeserving of this privilege. There is a wide literature on these practices, (for example Damer 1976 and Gray 1976), which it might be argued is becoming topical again because of the promotion of sensitive allocations (for example Page 1993) to create workable communities on housing estates. Policy initiatives such as the introduction of probationary tenancies and the previous Conservative Governments homelessness review can also be viewed within this historical context. In addition, anecdotal conversations with a number of housing workers from a variety of organisations have suggested the continuing prevalence of not only discretion, but the allocation of resources according to assessments of deserts which are not exclusively related to objective measures of housing need.

The importance of these debates for minority ethnic communities is that prejudice can play a part in stereotyping whole communities as deserving or
undeserving of accommodation. The following observation seems to be typical of the everyday way in which housing officers have judged minority households in a number of social housing organisations:

Although we were only able to undertake a restricted study of such assessments, on two occasions we found that the decorations of West Indian families were negatively assessed, not because they were soiled or in bad order, but because the colour scheme was bright and gaudy. (Henderson and Karn 1987: 263)

In this example, and in other organisations, households were being graded and then matched with an equivalent grade or quality of property.

Whilst it has been common to suggest that the discriminatory actions of housing managers result from a lack of professionalism or everyday prejudices (CRE 1983), Sarre, Phillips and Skellington (1989) show that, at least in part, they may also be the result of workplace culture. Indeed, on some occasions they reflect institutional pressure or even institutional policy. Organisational policy might also offer an opportunity space (Tomlins 1997a) for discretion. Niner (1987) draws attention to the flexibility of operation valued by the housing association movement which provides opportunities for individual officers to react sensitively to the housing needs of minority ethnic communities, but also provides opportunities for racism to flourish.

It might be suggested that discriminatory assessments of housing need are historic processes which have now been successfully tackled by a greater awareness of equality issues amongst housing organisations. However, the work of Jeffers and Hoggett (1995) is important in demonstrating that discriminatory stereotypes which disadvantage minority ethnic communities continue to exist even amongst organisations with highly developed equality programmes and high numbers of officers from minority ethnic communities. Jeffers and Hoggett highlight the tendency of housing officers to engage in sleuthing
to make a sensitive allocation by matching applicants to particular areas after decoding the information on their application form:

The problem was that, although such judgements were made with the best of intentions, the outcome was a tendency to cement applicants to existing areas of domicile - if you lived in a poor area and were made homeless, you were likely to be allocated to that same area on the grounds of minimising disruption to your existing networks.

(Jefferas and Hoggett 1995: 338)

Despite active programmes of organisational hygiene (Jefferas and Hoggett 1995: 325) to increase formalisation and tackle bias and stereotyping, discretion, albeit within organisational procedures, continued to disadvantage minority ethnic households. Housing officers believed that they had satisfied a housing need through an allocation to a particular area, whilst in fact the preferences of minority ethnic households were less likely to have been met than those of majority ethnic communities.

There may be further problems where minority ethnic households seeking housing in the social sector are predominantly dealt with by officers from the majority ethnic community, for example through the stereotyping of living standards noted above. The National Federation of Housing Associations (NFHA 1983), Hajimichael (1988), Harrison (1992a), Misra (1992a) and the CRE (1993a) have all either identified an under-representation of minority ethnic communities throughout all levels of housing association staffing, or at least at senior organisational levels. Bowes and Lemos (1997) have recently drawn attention to the continuation of this situation, and there seems to be little evidence of a significantly different pattern within other housing sectors. However, it should be noted, as Jefferas and Hoggett (1995) demonstrate, that the employment of minority ethnic staff will not in itself ensure equality of housing outcomes where organisational pressures and systems do not allow housing need to be sensitively met.
Ahmad and Atkin (1996: 4) argue that racist attitudes may also affect minority ethnic communities in terms of their access to care services through stereotypical views that black people are high risk clients, uncooperative and difficult to work with (Cameron et al. 1989). Therefore, in order to meet housing need, housing providers may not only have to address discriminatory actions within their own organisations, but may also have to compensate for the actions of a range of other housing and care providers.

Nevertheless, it should be noted in assessing housing need that intentional and unintentional discrimination against minority ethnic communities is not confined to the social rented sector. For example, minority ethnic communities may continue to experience housing need because of barriers within the owner-occupied market. Morris and Winn (1990) note the way in which the Race Relations Acts have largely eliminated overt racial discrimination in the form of open refusal by estate agents and individual home owners to sell properties to minority ethnic communities, although these examples of past discrimination will have left a legacy of housing need through owner-occupation at the poorer end of the market. Minority ethnic households may also face problems of disrepair within the owner-occupied sector which are difficult to resolve because of the prejudice of individuals within the housing system, lack of finance (Ratcliffe 1996b) and the difficulties which some minority ethnic households face in gaining the satisfactory completion of improvement grant work as a result of the racist attitudes of some builders to minority ethnic residents (Ratcliffe 1992).

There have also been widely documented examples of discrimination within the private rented sector, although as in the social rented sector it seems as if the more overt forms of discrimination have generally disappeared. Nevertheless, the CRE (1990a) report Sorry, Its Gone demonstrated that one in five accommodation agencies and one in twenty private landlords and landladies discriminated from a sample based upon thirteen different locations. However, minority ethnic communities do gain access to the private rented sector and Law (1996: 91-92) notes
that minority ethnic landlords play a part in facilitating this process, although it is clear from the Census data that this may be access to poor quality accommodation.

(ii) The actions of organisations and the local state

A number of the prejudicial actions of individuals have seemed to exist within an organisational structure which implicitly, if not explicitly, sanctions those actions. An extreme example of these practices is provided by the CREs (1983) investigation of Collingwood Housing Association, which suggested that the racism of individual officers had become institutionalised within the organisation. Collingwoods stated allocations criteria involved an assessment of applicants present housing conditions and ... their opportunity to obtain adequate accommodation elsewhere (CRE 1983: 18). However, the importance of the housing need of an individual household was diluted by other considerations. For example, there was an aim to:

create a balanced community ... in the case of re-lets, the needs of the scheme may frequently outweigh the need to take the most urgent cases from the waiting list.

(CRE 1983: 18)

In practice, this meant imposing quotas on the number of minority ethnic households who could be housed on particular schemes. Whilst the creation of balanced communities is once more being prioritised by social housing providers, the current debate concerning the implementation of sensitive lettings to achieve these results has stressed the importance of aiming to maintain principles of equality of opportunity by ensuring the transparency of the criteria for sensitive lettings and exposing any policy to public scrutiny. This reflects concern lest the organisational distinctions between the deserving and undeserving which have often been racialised - including the stigmatisation of travellers (Daly 1990), should again be adopted.
Niner (1987) notes the way in which merit allocations systems in the social housing sector may work against minority ethnic communities, irrespective of a desire to create a balanced community. In the organisations which she studied, although managers tried to be consistent in their decisions, in practice the allocations process relied on comparisons of individual applicants which could only be highly subjective. Although need was one factor considered, Niner (1987: 236) found suitability was another, which included an assessment of willingness to accept the offer. This can lead to the most desperate households being offered the worst housing and can be indirectly discriminatory if minority ethnic households are in the greatest need. As Henderson and Karn have noted with respect to local authorities:

Contrary to the publics view, the day-to-day process of allocations in any local authority does not involve finding properties to suit people but rather finding people to suit properties.

(Henderson and Karn 1987: 216)

This suggests that there may be differing perceptions between providers and consumers concerning whether housing needs are being met.

In her case study organisations Niner (1987: 240) found that the discretionary process ... seemed to favour white applicants relative to black through the continued operation of many conscious and unconscious assumptions and pressures. At both associations:

The need with a deadline attached was favoured above the chronic need. In my samples it tended to be white applicants who experienced finite need while black applicants were more likely to be living in overcrowded and poor housing, subject to friction and pressure to leave but without a provable ultimatum that they must leave by some fixed date.

(Niner 1987: 238)

Therefore, individual organisations will be faced with clear difficulties in determining and meeting relative levels of housing need.
However, organisational monitoring can reveal whether communities are using different priority channels to gain access to social housing. The work of Jeffers and Hoggett (1995) highlights the way in which minority ethnic households have been disadvantaged in access to local authority tenancies by their over-representation within the homelessness channel. This not only reflects the limited opportunity of homeless households to refuse undesirable offers of accommodation because of the urgency of their housing need, but can also reflect the attitudes of providers to the quality of accommodation which a homeless household deserves in comparison with an applicant with a different housing need.

The practices of one organisation can also easily affect the effectiveness of another organisation in meeting housing need. For example, there has appeared to be a lack of concern for the equality of outcomes resulting from the housing nominations process between local authorities and housing associations despite well publicised examples of discrimination in this area (CRE 1989a). The CRE (1993a: 29-32) found that only 35 per cent of associations had written nomination agreements with their local authority housing department, whilst even fewer produced monitoring reports based on the ethnic origin of nominations.

There are a host of other relatively common organisational practices which, whilst seemingly objective and impartial, prevent the housing needs of minority ethnic communities from being met in the social housing sector. For example, a refusal by social housing providers to accept waiting-list applications from owner-occupiers, irrespective of the condition of that property and the amount of equity which might be released from its sale, ignores the difficulties of minority ethnic communities living in poor quality owner-occupied property. Other practices which might disguise housing need, or prevent it from being met, include eligibility criteria such as residence qualifications to gain access to accommodation and a failure to advertise available housing services. Dalton and Daghlian (1989: 63) note that West of Scotland Housing
Association had dismissed the idea of advertising its services to minority ethnic communities on the basis that everybody knows us. However, lettings data suggested that this reflected an unwillingness to analyse its own performance, since one third of 132 lettings over nine months in 1987 were made to households with some form of connection with existing residents, who were predominantly from the majority ethnic community. Three of the four housing associations studied by Dalton and Daighlian temporarily closed their waiting lists, providing advantages to applicants who would know when the list would be open. Once again it seemed as if households from the majority ethnic community would benefit because of greater street knowledge of housing opportunities. The CRE (1993a) have also argued that policies of preferential access for daughters and sons of existing tenants will reward kinship rather than housing need, although it has been argued above that there is a growing demand to achieve balanced communities which stresses the importance of family support.

Capital investment programmes in the social rented sector have also contributed to the relative housing disadvantage of some groups. This partly reflects the under-representation of particular minority ethnic communities within social rented accommodation, which means that they are less likely to benefit from investment in this sector. However, Law et al. (1996) and Mullings (1992) suggest that minority ethnic communities do not benefit from investment in social sector housing stock even when they are represented within the tenure, because of the large-scale and long term investment needed on many of the estates where minority ethnic communities are concentrated. Indeed, the relatively good quality estates where the majority ethnic community is concentrated appear to have gained disproportionate capital investment because they allow limited sums of capital investment to be spent quickly and achieve visible improvement.

It might be argued that minority ethnic communities which are disproportionately represented within the owner-occupied sector will benefit from the availability and delivery of renovation grants for this sector, particularly given the low quality of
owner-occupation experienced by many households within these communities. However, Ratcliffe notes in his housing needs study of Bradford that:

Reported levels of disrepair were extremely high while the ability and expectation of households to rectify defects was low. The prognosis is therefore for further deterioration of the housing stock.

(Ratcliffe 1996b: ix)

This view may reflect past criticisms of area based initiatives because of the:

slow pace of implementation, for the often prohibitive demands which it places on residents and for its tendency to concentrate on cosmetic rather than structural renovations.

(Smith 1989: 57)

Harrison et al. (1996: 54) add that the work of Ratcliffe (1992) and the Commission for Racial Equality (CRE) (1994a) has demonstrated organisational obstacles to minority ethnic communities seeking to gain access to various kinds of housing improvement grants.

Indeed, there are continuing instances of organisational barriers in even gaining access to owner-occupation through discrimination by estate agents (CRE 1988a, 1989b). Previously restrictions upon sales were also reinforced by banks and building societies policies of red lining areas where they would not normally grant mortgages. These areas were typically those in which minority ethnic communities were seeking to buy because of the limited choices caused by other discriminatory barriers and lack of capital. Karn, Kemeny and Williams (1985) have demonstrated the ways in which, as a result, minority ethnic communities have incurred high housing costs through having to seek alternative forms of finance, whilst becoming concentrated and to some extent trapped in a residualised sector of the market because of differential rates of house price increases. Other minority ethnic households may have pooled savings in order to avoid borrowing to
purchase, and there is a relatively high level of outright ownership amongst South Asian communities given their age structure, and, therefore, failed to gain the benefits of mortgage interest tax relief.

Organisational barriers to meeting the housing needs of minority ethnic communities also exist in the private rented sector. Law (1996: 91-92) notes that high profile private landlords such as the Church Commissioners, the Crown Estates Commissioners and the Duchy of Cornwall have been held to demonstrate quite shocking ignorance and complacency towards anti-racism and equal opportunities (London Against Racism in Housing 1988: 34). Skellington (1996: 140) adds that the London Housing Unit argues that racism in the private rented sector is a major cause of the disproportionate levels of homelessness experienced by minority ethnic communities.

This literature review began by suggesting that a consensus position in assessing housing need is represented by the need for adequate protective housing. In this context the existence of racial harassment across all tenures constitutes a housing need, particularly where housing providers are unwilling or unable to tackle that harassment. Social housing providers have been slow to address this issue. Advice provided by the NFHA in 1982 was not only pessimistic regarding the possibility of evicting tenants guilty of racial harassment, but also devalued the housing needs of racially harassed households in comparison with the housing needs of offenders families, even where eviction was not being suggested:

Instead of eviction, the offending tenant could be offered a transfer to alternative accommodation elsewhere. However, this can be unsatisfactory as it can punish a whole household where only one member is guilty of harassment.

(NFHA 1982: 19)

Local authorities also moved from a low base of expertise in tackling racial harassment, and it was only in 1984 that Newham became the first local authority to evict a family for racial harassment.
(Skellington 1996: 142). However, whilst there have been further evictions and the introduction of tenancy agreement clauses making racial harassment an evictable offence, it still seems to be more common for the victim of racial harassment to be moved rather than the perpetrator to be evicted (CRE 1993a, Skellington 1996). This preference seems to reflect organisational pressures on staff time and perceived difficulties in successfully undertaking court action.

(iii) Structural influences

It might be suggested that the failure of successive British governments and local authorities to provide for newly arriving minority ethnic communities, particularly in the post-war period, underlies the housing need which minority ethnic communities experience today. Now that minority ethnic communities have overcome the residence qualifications for social rented housing, they find further barriers. Social sector properties have often not been built in existing areas of minority ethnic residence, the available stock has reduced as a result of right-to-buy policies or it has been built to house nuclear families rather than the extended family structures found in some minority ethnic communities. In essence the social rented sector is most able to meet the housing needs of minority ethnic communities where those needs mirror the housing needs within the majority ethnic community.

Similarly Julienne argues that the housing needs of minority ethnic elders have been neglected by the providers of sheltered housing:

black and minority ethnic elders ... do not know about these services and where they do, these services are not sensitive to their particular needs. The accommodation is located in an area away from the communities they feel comfortable in, away from shops catering for their needs and places of worship; staff and residents dont understand and are often hostile to their language or customs, diets are not catered for, and publicity about the schemes is targeted in areas
in which they do not live and in a language they cannot read.

(Julienne in Jeffery and Seager 1993: vii-viii)

Majority ethnic and minority ethnic communities have benefited from other areas of national housing policy to different degrees, for example the financial incentives of right-to-buy policies and more generally the promotion of owner-occupation. These policies tend to reward those who are already economically advantaged and have consequently offered disproportionate benefits to the majority ethnic community rather than minority ethnic communities (see for example Ward 1984b, Johnson 1987 and Smith 1989). Indeed, we can see the continuing economic inequalities of minority ethnic communities (Modood 1997, Owen 1997), despite or because of government policies, as being a key part of the structural framework for continuing housing disadvantage.

In essence, national housing policy has disadvantaged minority ethnic communities by not taking into account a range of social and economic factors, such as class position and gender inequalities in access to housing, which may affect both majority ethnic and minority ethnic communities, but which may affect the latter to a greater degree. For example, women are generally less well placed to benefit from the promotion of owner-occupation within British housing policy at the expense of other tenures, because of their lower incomes in comparison with men (Gilroy 1994). In addition the responsibilities which women still predominantly face in caring for children and older relatives may require a career break which would make supporting a mortgage problematic. These gender inequalities will also be influenced by ethnicity, since they will disproportionately affect communities which have a high incidence of households without an adult male present. In this context African Caribbean households are disproportionately disadvantaged by gender biased housing policies in comparison with majority ethnic communities in Britain. Minority ethnic women may also, of course, experience disadvantage in relation to culturally insensitive housing provision for women suffering from domestic violence, relationship breakdown and a
host of other factors which they may share with majority ethnic women, but of which they may also have a distinct experience, (see the edited collection of Gilroy and Woods (1994) for a useful overview of these issues).

The opportunities to address the housing disadvantage experienced by different groups within society is lessened by the fall in prominence of housing issues in political debate. Political pressures may also have a more direct effect on minority ethnic communities, for example the introduction of the Criminal Justice and Public Order Act in 1994 and its removal of the duty on local authorities to provide sites for travellers.

Public expenditure on housing has specific effects on particular ethnic communities. The extent to which communities disproportionately benefit from mortgage interest tax relief will depend upon the source of finance for house purchase and will be reduced by attempts to circumvent discrimination through cash purchases of housing, as noted above. Focusing renovation grants upon the inner city has had some benefits for minority ethnic communities, indeed Law (1996) argues that private sector housing renewal is the main source of housing funding from national government for Asian and Chinese communities. However, this remains a relatively small source of public funding in comparison with the public sector capital programmes which these communities have not benefited from in proportion to their representation within the population. Mason (1995: 90) argues more generally that urban policy has not been effectively targeted on the needs of minority ethnic communities despite, or perhaps because of, the way in which minority ethnic communities have been constructed as part of the urban problem.

There have been positive governmental initiatives for minority ethnic communities, for example the support for the black and minority ethnic housing movement throughout the late 1980s and the early 1990s. This movement can be seen as a response, originally dating from the 1950s, to the failures of the mainstream social housing movement. For example, the NFHA was still finding distrust in the 1980s amongst minority
ethnic communities concerning the commitment of mainstream housing associations to meeting their housing needs:

associations were either irrelevant or actually detrimental to their needs ... the housing associations generally ... thought they were doing a good job for those in the black community ... the black groups thought that housing associations were insensitive to their needs and they had little influence on, and no control over, what housing associations were doing in their area.

(NFHA 1983: 13)

A study for Scottish Homes (1993) Ethnic Minority Housing consultation paper noted a similar distance between provider and potential consumer, whilst the CRE (1993a: 50) argue that very few housing associations met the Housing Corporations requirement of assessing the needs of minority ethnic households in the planning of new housing development.

Schemes designed by and for minority ethnic communities can meet cultural and social needs which would otherwise go unmet by mainstream provision. They highlight housing need amongst minority ethnic communities rather than hiding housing needs which are different from those traditionally found within the majority ethnic community, although it should be noted that housing schemes developed by black and minority ethnic housing associations will typically house residents from the majority ethnic community (Jones 1994) in addition to households from minority ethnic communities.

Black and minority ethnic housing associations can also play an important community role which goes beyond simple bricks and mortar housing needs and begins to address the needs which have been articulated as the target of housing plus services. Harrison argues that black and minority ethnic housing associations:

may be better at defining community needs than a mainstream white-run organisation is likely to be, they may offer more effective channels for local
participation, they may have special skills and knowledge in terms of tenant management, and they can create opportunities for work experience and training that are much needed. Furthermore, there may be gaps in the provision of social housing which are particularly significant for households in minority ethnic communities, and where a locally-based housing association can take a leading role.

(Harrison 1991a: 1)

Therefore, black and minority ethnic associations offer the potential not only to develop a more responsive housing provision, but also to increase the involvement of minority ethnic communities within housing provision (Harrison 1992b: 429).

Black and minority ethnic associations appear to have performed a complementary role to mainstream organisations, and encouraged them to improve their own race equality performance (Harrison 1992b: 435). Indeed many mainstream housing associations have worked with black and minority ethnic housing associations, often by providing commercial services. It is not clear how extensively black and minority ethnic housing associations will be able to go on meeting the needs of minority ethnic communities. Their difficulties in essence reflect:

an inconsistency of official policy ... [o]n the one hand was the desire from the mid-1980s onwards to encourage the emergence of housing organisations more representative of black and minority ethnic communities. On the other hand there was awareness (post-1988) that the new economic climate made viability and potential rent levels more problematic.

(Harrison 1992b: 429)

The Housing Corporation subsequently ended its strategy of ring-fencing capital funding for the black and minority ethnic housing movement in favour of a looser and less proactive enabling framework, although following the election of the Labour Government a new strategy has now been published (Housing Corporation 1998).
Conclusions

The race and housing literature highlights that differences in the housing outcomes of majority and minority ethnic communities remain in British society, although we should note that generalising about the experiences of minority ethnic communities is problematic. The diversity of housing experiences of minority ethnic communities is suggested by households ability to realise their housing preferences. The majority and minority ethnic communities are united in a clear desire for owner-occupied housing (as Lakey 1997 notes, with the exception of the Bangladeshi community), underpinned by an acceptance of the social sector where ownership is financially out of reach. However, owner-occupation rates range from over 80 per cent in the Indian community to only 28 per cent in the Black African community (Ratcliffe 1997a). In addition, we should note that quality of accommodation is important as well as access with, for example, Pakistani and Bangladeshi households occupying relatively poor quality owner-occupied accommodation.

The dominant academic approach within the race and housing literature is to talk of minority ethnic communities having housing choice within a structure of constraints which are greater than those which face the majority ethnic community. Indeed, outcomes in the private and public sectors reflect structural weaknesses in British housing policy, for example an insensitivity to difference, which has hindered effective housing provision for minority ethnic communities, alongside economic and indeed political inequalities in British society. This literature review has also demonstrated that minority ethnic households have been affected by organisational and individual actions in the public and private sectors.

There does appear to be decreasing overt discrimination, although past discrimination continues to affect current opportunities. At the same time, covert discrimination and unintentional barriers remain more common and have been studied most often in the bureaucratic setting of the social
sector. Indeed, despite the strides towards racial equality in housing which have been made in this sector over the last fifteen years, with housing associations appearing to make greater progress than local authorities (CRE 1993a), there remains a tendency to have paper policies rather than practical action to achieve race equality. Recent literature has emphasised that translating paper equal opportunities policies into practical action is not simply a matter of meeting numerical targets for access to a particular tenure, but also concerns satisfaction with the home and where appropriate the management service provided (Jones 1994).

Therefore, as Ratcliffe (1996: 5-6) notes, housing policies should take into account issues of physical and cultural security. They should also incorporate an ethos which values all households as individual consumers rather than treating households as commodities to be processed. This requires national and local housing providers in the private and public sectors to actively ensure that their provision offers a range of housing options to the widest possible community, recognising differential experiences, aspirations and needs within the housing market.

The potential to realise these policies is hindered by two things: a relative lack of research that provides a voice for minority ethnic communities to articulate their own needs, despite a recent increase in the studies of housing needs within particular communities; and an overwhelming focus on the actions of social sector housing providers at the expense of the private sector. These weaknesses in the literature must continue to be addressed in order to provide a more comprehensive understanding of the housing needs and experiences of minority ethnic communities.
References and Annotated Bibliography

Publications referred to by year and letter, for example CRE 1993a, are labelled in this way simply to allow specific publications to be cited, where necessary, within this publication.

Collection of articles including discussion of nomadic life and changes in legislation.

One of the early studies to address the housing needs of minority ethnic elders. Highlights that local authorities and housing associations had little conception of the level and type of housing need of minority ethnic elders, accompanied by few policies to meet the housing needs of minority ethnic elders.

As title.

Makes the link between housing and the care literature.

Includes material on housing and also on racial harassment.

Covers the geographical distribution and housing characteristics of minority ethnic communities.
Includes reference to housing outcomes, including inability to afford adequate heating. The results are based on a survey of 1067 individuals noting that only 6 per cent of Somali households resided in owner-occupied accommodation.

Includes sections on housing and health, and spatial patterns.
Useful overview of the position of minority ethnic communities in Britain, including a spatial map.

As title.

Highlights the hidden nature of much homelessness amongst minority ethnic communities. Includes reference to minority ethnic households noting disproportionate levels of residence in temporary accommodation, particularly for minority ethnic women. The report also shows relatively high levels of homelessness amongst single women from minority ethnic communities.

Case study of Rochdale including some reference to housing issues.

Chapter on housing issues, focusing in particular upon Birmingham.
Includes chapters on housing and racial harassment. Outlines the housing outcomes of Asian communities, arguing that community facilities and fear of racial harassment lead to spatial concentration, although the desire to live in Asian areas appeared to be less strong amongst the younger community.

ASHRA(M) Research Team (nd) *A change of culture?: a qualitative research into the housing needs of Asian elders in Birmingham*. Birmingham: ASHRA(M).
Highlights a lack of knowledge concerning sheltered housing despite a need for this type of accommodation. The report also notes a demand for schemes specifically targeted upon minority ethnic communities and the availability of emergency call systems in Asian languages.

Examines experiences in Rochdale. The community was disproportionately concentrated in the private sector, often in poor quality accommodation. However, there was little opportunity to move to newly built accommodation within existing areas of residence. The report notes the Asian community’s experience of racial harassment on local authority estates and support for the idea of an Asian housing association.

Includes a focus upon the barriers facing minority ethnic elders wishing to access sheltered housing.

Despite noting some areas of improvement, this report demonstrates continuing shortfalls in the race equality performance of the housing departments studied.
The report emphasises that the housing needs of black and minority ethnic communities may differ from the majority white community requiring a more sensitive approach to housing needs assessment.

As title.

An example of care issues in relation to housing.

Based on research undertaken in the late 1950s and including some reference to housing.

As title.

Argues that the literature has shown insufficient attention to studies of residential distribution at enumeration district level. Highlights the way in which the distribution of the minority ethnic community in South London closely maps the areas of poorest quality housing. More generally, Baboolal argues that researchers should pay greater attention to the role of urban structure in shaping residential outcomes.
Not explicitly about housing, but includes an important discussion of the meaning of community and the racialisation of the housing allocations process.

Includes a discussion of the housing needs of minority ethnic communities, assessing the housing needs of minority ethnic communities working with black and minority ethnic housing associations, access to housing and the provision of the housing service.

Local needs study.

Includes a chapter providing a useful introduction to the race and housing literature.

Includes reference to housing issues in Britain.

Demonstrating the need for further research on the Pakistani community in Scotland.

Including discussion of housing position.
Discusses the Criminal Justice and Public Order Act 1994 which made the local authority duty to provide sites for travellers discretionary and withdrew the capital grant which enabled local authorities to provide sites. The article notes that local authorities were expected instead to facilitate private sector provision of sites.

Discusses spatial and housing issues. The chapter highlights the relatively high levels of owner-occupation within the Pakistani community and the relative importance of choice and constraint in leading to those outcomes.

Includes discussion of the chronology of settlement and reference to Asian preference for owner-occupation. Ballard and Ballard observe a gradual move to the suburbs amongst the Sikh community, but argue that the resource of ethnicity was preserved during this process due to the strength of existing social networks. The chapter emphasises the importance of examining the positive housing choices made by minority ethnic communities, although Ballard and Ballard argue that these should be viewed within a context of the constraints facing them.

Includes one of the earlier accounts of the post-war housing experiences of minority ethnic communities.

Banton discusses the usefulness of the ecological theory, which he argues forms a part of Rex and Moores (1967 below) work, and rational choice theory
in explaining the housing outcomes of minority ethnic communities. He argues that general theories focused on the experience of minority ethnic communities offer a more productive avenue for theoretical and policy advancement than specific concepts such as discrimination.

Includes an examination of race and the housing market in Britain with reference to ecological theory and rational choice theory.

Small section on housing in useful wider study of discrimination.

Useful source of statistics and outline of government policy in the early 1990s.

Update of above.

As title.

Notes the different strategies employed by minority ethnic groups to cope with homelessness.


Collection of articles with some reference to housing.


Research conducted for a conference which aimed to contribute to the improvement of the housing conditions of the London Vietnamese community. The report highlights the concentration of Vietnamese households in local authority, often poor quality, accommodation. Detailed case studies are provided of the London Boroughs of Greenwich and Southwark.


Report stimulated by the local authority’s refusal to conduct ethnic monitoring of service delivery at a time of increasing housing stress within the borough. Minority ethnic households appeared to be disproportionately allocated tenancies of short-life properties, tower blocks and problem estates. They also appeared to wait longer for their housing and experienced unresponsiveness from housing managers when there were language difficulties and/or experience of racial harassment. The report includes recommendations for future practice.


As title.


Birtill, A. (1995) *Rights for Travellers*. London: London Irish Womens Centre. Emphasises the particularly disadvantaged position of travellers and the lack of information regarding their needs. The report also highlights the importance of consultation with traveller communities, the provision of adequate permanent and temporary sites and equal access to permanent accommodation.

Blakemore, K. and Boneham, M. (1994) *Age, Race and Ethnicity*. Buckingham: Open University Press. Only addresses housing in passing, but begins to unravel the issues concerning the housing needs of minority ethnic elders.

Blanc, M. (1992) From substandard housing to devalorized social housing: ethnic minorities in France, Germany and the UK. *European Journal of Intercultural Studies*, 3(1), 7-25. Focusing upon ethnicity, poverty and citizenship, and the role of housing. The article includes a discussion of legal provisions, race awareness training and monitoring provision. Blanc notes the way in which the devalorisation of social sector housing contributes to social exclusion.

Blauw, W. (1991) Conclusion. In E. D. Huttman, W. Blauw and J. Saltman (eds.), *Urban Housing Segregation of Minorities in Western Europe and the United States*. Durham, North Carolina: Duke University Press, 391-402. This chapter suggests that spatial segregation should be considered a social problem. Whilst Blauw notes that Western Europe does not display American style segregation, he argues that the extent and processes of discrimination in Europe should be revealed to ensure that the American picture is not realised.


**Area Based Projects in Districts of High Immigrant Concentration.** Strasbourg: Council of Europe Publishing, 39-47.

Short account of initiatives to improve the built environment on a stigmatised estate in Brixton where the majority of properties are occupied by minority ethnic households.


Notes that seven out of ten homeless households in Brent are from minority ethnic communities and argues that the social housing sector has not met the needs of a multi-racial society. The report suggests that whilst a number of the problems leading to homelessness were also faced by the majority ethnic community, there were also specific problems facing minority ethnic communities. These included the need to attend to crises outside Britain, leading to bureaucratic action against unoccupied properties and the loss of residence qualifications for the housing waiting list. Minority ethnic communities were also less likely to benefit from the discretion available to housing officers to help deserving cases. A series of recommendations for best practice are made.


Study of racial harassment in Brent, highlighting the problems caused by a policy which takes little action against the perpetrators of racial harassment and transfers the victims of harassment from the area of harassment. Nine areas of policy and practice are identified as requiring review: publicity; assessment; victim support from housing officers; victim support from community groups; victim support from caretakers; action against perpetrators; coordination of policy at district offices; general community development and community development with young people.


Draws upon interviews which demonstrate that minority ethnic groups lack knowledge of the housing allocations process, are dissatisfied with the bureaucracy of the housing department and the size of available dwellings and fear racial harassment on council estates. The work of housing associations is also viewed unfavourably by the minority ethnic communities within the study.


Study of housing preferences and strategies amongst the Pakistani communities in Bradford, Glasgow and Luton drawing attention to the continuing tenure dominance of owner-occupation for these communities, albeit often at poor quality and with decreasing access to improvement grants. The report notes that size and location of property appeared to be the main influences upon housing choice. Local authority estates were not valued highly as a housing option, although greater interest was expressed where they were perceived to be safe from racial harassment. Housing associations were viewed more favourably because of the proximity of their properties to areas of existing minority ethnic residence, speed of allocations and sensitivity to specific community needs. The continuing preferences of the communities for owner-occupation reflected a perception of the greater benefits and choices provided by this tenure.


Summary of publication above.
Suggests that the term racist harassment is more useful than racial harassment in reflecting the power relationship between harassers from the majority ethnic community and the minority ethnic households who are harassed. The authors case study of Glasgow demonstrated a lack of confidence amongst harassment victims in agencies which might deal with a complaint, such as the police or housing department. It suggests the existence of institutional racism within the local authority housing department and also contains a discussion of the origins of anti-Irish racism in Scotland.

The article notes the concentration of minority ethnic households in the relatively poorer parts of the owner-occupied sector in Glasgow. However, it is suggested that this, at least in part, reflects constraints in access to local authority accommodation. Despite some increase in applications there remained a lack of knowledge concerning the local authority sector amongst minority ethnic households.

Edited collection including a strong housing element.

Outlines the context for the issues addressed in the book including race and housing.

Draws attention to under-researched areas, the need to develop policy further and the need to track the housing strategies of minority ethnic communities.

Focusing on the housing and care needs of minority ethnic elders in Tower Hamlets.

Focuses upon the characteristics required by a small group of large mainstream housing associations for the recruitment of senior managers. Bowes and Lemos argue that minority ethnic communities are disadvantaged in access to top jobs by the emphasis upon proven track record rather than potential and also by the subjective consideration of ability to fit in.

Emphasises the need for a strong lead from statutory and representative bodies to ensure the health of the black and minority ethnic housing association movement.

Short article arguing, rather optimistically, that implementing equal opportunities is now about how to do it rather than whether to do it.

Cited in the literature review to highlight the norms typically involved in discussion of housing need.

Argues that there was little evidence to suggest that minority ethnic communities were experiencing high levels of homelessness. Whilst the author suggests that there is a need for further information, he is
heavily criticised in a dissenting note at the end of the pamphlet for concentrating his research on traditional patterns of homelessness, rather than examining the different experiences of minority ethnic communities.


Bridges, L. (1988) Racism in Camden Housing: report of the Housing Investigation Advisory Panel. London: London Borough of Camden. Assessment of the housing policies and practices of the London Borough of Camden. The report includes sections on racism and the crisis of homelessness in Camden, combating racial harassment in housing, and community participation. Bridges notes the high degree of officer discretion involved in making allocations and the frequent interventions by senior managers and councillors in the allocation process. The report highlights the important roles played by households street knowledge and officer advocacy in the satisfaction of housing need and suggests that minority ethnic households appeared to be targeted for particular vacancies. Bridges notes, in addition, that there was a lack of practical priority provided to racial harassment cases and draws attention to the racism facing some minority ethnic households placed in bed and breakfast accommodation.

Bristow, M. (1976) Britains response to the Uganda Asians crisis: government myths versus political and resettlement realities. *New Community*, V(3), 265-279. Suggests that the governmental policy of dispersing Ugandan Asians to prevent spatial concentration was largely a sham to appease domestic and international public opinion.

Bristow, M. and Adams, B. N. (1977/78) Ugandan Asians and the Housing Market in Britain. *New Community*, IV(1 and 2), 65-77. Notes that the absence of alternative accommodation, in addition to the pull of established communities, encouraged Ugandan Asians to settle in areas of existing Asian residence in Britain.

Bristow, M. (1979) Ugandan Asians: racial disadvantage and housing markets in Manchester and Birmingham. *New Community*, VII(2), 203-216. Compares the experiences of Ugandan Asians in Manchester and Birmingham. In Manchester housing advice was provided by the local Community Relations Council and accommodation by the local authority and local housing associations. In Birmingham no social sector housing provision was made. The article also suggests that these varying housing experiences may have an impact on economic outcomes.


Suggests alternatives to the reforms proposed by the government at that time to the Caravan Sites Act 1968.

Following Daniel (1968) and Smith (1977) this represents the results of the third PEP/PSI survey outlining the extent of disadvantage faced by minority ethnic communities in Britain, including data on housing. The report draws attention to the way in which Asian and African Caribbean outcomes vary not only from those of the white community, but also from each other in terms of property tenure, type, size and quality. Nevertheless, it is emphasised that the quality of housing experienced by minority ethnic communities was disproportionately poor.

Discusses the housing needs of minority ethnic households within the context of a larger report.

Focusing on Bedford and including a section on housing which concentrates on levels of overcrowding within the private rented sector and the need to coordinate housing services with other social service areas.

Outlines the work of the Chicago School and the continuing tendency to try and assess segregation within a discussion of the importance of either choice or constraint. Browns substantive point is that greater attention should be paid to economic factors through a Marxist analysis.
A short research report identifying that shared ownership housing has potential for meeting the housing needs of minority ethnic communities. Includes case studies of Leicester and North West Kent.

Useful discussion of language from the Census.

Burney, E. (1967) *Housing on Trial: a study of immigrants and local government*. Oxford: Oxford University Press for the Institute of Race Relations. Classic study focusing on the concentration of minority ethnic communities in poor quality private rented accommodation, the drive to obtain owner-occupation and the attitudes faced by minority ethnic households. Burney discusses the barriers to local authority accommodation, including the application of slum clearance policies and the role of the housing visitor. She emphasises the need for ethnic monitoring and holds some optimism for a reduction in discrimination in the future.

Short review of outcomes in the housing market.

Discussion of the Housing Finance Bill at committee stage in Parliament. Some discussion of the dispersal versus concentration debate is included.

Examination of three housing cases brought under the 1968 Race Relations Act and the more general effectiveness of the Act. The article also contains an update on the Housing Finance Bill, discussion of
Davies (1972 below) The Evangelistic Bureaucrat and the issue of dispersal.

As title.

Includes discussion of housing market experiences using a choice and constraint framework and leading to an endorsement of the explanatory potential of structuration theory. Byron includes a case study of Leicester which highlights the importance of social networks in obtaining accommodation, although it is suggested that there was little preference per se for living close to migrants originating from the same Caribbean island.

Notes housing outcomes including the language difficulties faced by Chinese communities and the need for housing providers to establish dialogue with the Chinese community in order to resolve housing needs.

As title.

Focuses on an official travellers site in East London.

As title.

Notes that there were continuing weaknesses in the extent and quality of monitoring of applications for housing from the Irish community. The report stresses that specialist organisations are crucial in meeting the unmet needs of the Irish community.

Carey and Shukur plot the spatial patterns of the Bangladeshi community in Tower Hamlets, drawing attention to relatively high rates of public renting in comparison with other Asian communities nationally. They suggest that this reflects the high levels of social rented stock in the boroughs and the fear of the likelihood of racial harassment in the local owner-occupied sector.


Survey of housing providers and minority ethnic elders. See Carlin 1997 below.


Includes a review of the existing literature around the housing needs of elders from minority ethnic communities. Carlin's survey of Glasgow draws attention to the lack of access of minority ethnic households to social sector accommodation, the lack of sensitivity amongst housing providers to specific minority ethnic needs and a lack of detailed knowledge of sheltered housing amongst minority ethnic communities.


Highlights the difficult access to travellers sites faced by Irish travellers.


Brief reference to housing issues.

Notes the limited area of operation of Asian estate agents and that Asian households tended to purchase the cheapest property available. Cater highlights the continuing difficulties of the Asian communities in gaining mortgage finance for inner city properties whilst drawing attention to increasing, albeit still relatively small scale, access to the local authority rented sector. More substantively he discusses the changes in the housing attitudes of the Asian community since Dahyas (1974) work, and also the limits to the application of Robinsons (1979a) work due to the diversity of settlement centres. Cater demonstrates that constraints continue to face Asian households wishing to fully participate in the housing market.

As title.

As title.

Examines issues of ethnicity and housing outcomes within a context of class relations. Cater and Jones emphasise the disadvantaged sector of owner-occupation generally accessed by Asian households.

As title.

Often referred to as the Cullingworth Report and widely seen as the first official recognition of the
benefits gained by minority ethnic communities from spatial concentration. Dispersal policies were supported only where they were the preference of minority ethnic communities in the area. The Report also supports the introduction of ethnic monitoring.

Analyzes minority ethnic communities migration patterns in the 1991 Census and adds to the view that minority ethnic communities were generally moving to areas of existing minority ethnic residence. Champion suggests that the suburbanisation of minority ethnic communities tended to occur over shorter distances than the moves of the majority ethnic community.

Includes consideration of housing issues.

Outlines the expectations of a leading black and minority ethnic housing association.

As title.
Response to the new Housing Corporation Black and Minority Ethnic Housing Policy (Housing Corporation 1998 below).

Includes practical advice emphasising the need for communication between local authorities and travellers and includes a section on the lifestyle and background of travellers.

Guidance manual of the professional organisation for housing managers which includes coverage of equality issues.

Includes definition and good practice around harassment issues.

Highlights the relatively high representation of the community in private rented accommodation.

Includes a small race section.

Discussion of lifestyle and benefit take up.

Clark, D. (1976) Factors and Policies which Determine the Housing Market in Respect of Immigrants in

Edited collection with passing reference to housing.

Includes discussion of the work of Dahya (1974 below) and Rex and Moore (1967 below).

Notes the housing position of minority ethnic communities and argues that privatisation policies pursued by central government since the 1980s had exacerbated the housing stress experienced. Clarke supports his argument by highlighting the small proportion of right to buy sales being made to black tenants in the London Borough of Brent. He also draws attention to the rent pressures facing housing associations as a result of the introduction of private finance and the effects upon tenants and black and minority ethnic housing associations. Amongst other points Clarke argues that there is a danger that minority ethnic communities are being forced to return to the discrimination faced in the private sector in the 1950s and 1960s.

Outlines best practice, including examples from case studies, for the involvement of minority ethnic tenants in tenant participation processes.

Includes reference to the first legal test to the new powers.
Edited collection including Dahya (1974 below).

Focuses on the resource of ethnicity.

Wide ranging essay predominantly addressing general issues of racism, ethnicity and nationalism, but also locating some of them with reference to the physical home.

Predominantly spatial mapping and demographic trends.

Edited volume containing background information to housing issues, for example around household structure. Individual chapters referred to below.

Outlines the development of the Census question and notes other recording systems.

Includes two papers. The first uses supply and demand analysis to demonstrate that minority ethnic households are not associated with falls in house
prices. The second paper examines the role of estate agents as gatekeepers to the owner-occupied market.

As title.

As title.

Examines the potential impact of legislation and the potential of professional bodies to affect the practices of individual gatekeepers. The competing merits of the private market and public sector and the anonymity of the computer are discussed.

Use of supply and demand analysis to assess the impact of discrimination within the housing market.

As title.

Commission for Racial Equality (see CRE below)

Based on a survey undertaken in Bradford, Haringey, Lambeth and Leicester suggesting that spatial segregation frequently reflected choice. However, the CRC also argue that housing authorities should improve housing in these areas. The report notes some moves by minority ethnic communities away from existing areas of residence and emphasises the need to remove any constraints to this process. The publication is also useful for its inclusion of a
study of the attitudes of the majority ethnic community in the survey areas.

As title.

As title.

Passionately criticises the 1968 Caravan Sites Act for its ineffectiveness in tackling the underprovision of sites for gypsies and draws attention to the continuing tendency for gypsies to be evicted from a succession of unofficial sites. Whilst the publication focuses on Manchester, some material on the general gypsy population is also included.

Draws attention to groups often ignored in the British race and housing literature, for example Irish and Italian communities.

As title.

The report criticises the London Borough of Newhams complaints system for dealing with racial harassment problems. In particular Cooper and Qureshi argue that the controlling landlord function of housing officers
is incompatible with the support functions required to successfully resolve racial harassment cases to the satisfaction of the complainant. They suggest that the situation is exacerbated further by bureaucratisation within the local authority since the legal department perceives itself to be working for the housing officer rather than the tenant. Recommendations for remedying these difficulties are made.

Based upon Cooper and Qureshi (1993 above).

Notes the inability of homelessness and race relations legislation to effectively tackle the homelessness problems facing young people from minority ethnic communities. Criticisms of the effectiveness of urban policy and the actions of local authorities are also made.

Highlights the difficulties in gaining accommodation faced by minority ethnic communities in Gloucester due to economic factors and the lack of sensitive service provision from housing organisations. The report argues for greater action from the local authority in particular to address these issues.

Provides a link to the wider care literature including demonstration of the unresponsiveness of the DSS to ethnic diversity.
Provides a short outline of the development of the black and minority ethnic housing association movement and the operational difficulties facing it. The report focuses upon 11 associations operating in the Midlands and their training needs.

CRE (1977) Housing Need Among Ethnic Minorities: comments on the consultative document on housing policy presented to Parliament by the Secretary of State for the Environment and the Secretary of State for Wales. London: CRE.
Argues for the ethnic monitoring of local authority housing allocations policies.

As title.

CRE (1978) Housing Centres and the Asian Community. London: CRE.
Highlights factors which housing advice agencies should address in order to meet the housing advice needs of the Asian community.
CRE (1979) *Brick Lane and Beyond: an inquiry into racial strife and violence in Tower Hamlets.* London: CRE.
One of a number of reports addressing race and housing issues in Tower Hamlets and outlining the extent of racial violence against the Bangladeshi community.

Account of an investigation which led to the serving of a non-discrimination notice and demonstrated that vendors were being aided where they wished to avoid selling their home to a minority ethnic household.

Concerns two separate formal investigations examining the practices of letting agencies. Held that in both cases the majority of lettings appeared to be unavailable to minority ethnic households.

As title.


Contains data on housing and recommendations for the fulfilment of Section 71 duties.

As title.
Outlines the circumstances concerning a formal investigation into pressure from individual residents to prevent a gypsy applicant from being allocated housing.

As title.

The report suggests that subjective racism had been allowed to flourish at Collingwood Housing Association and had become institutionalised within the organisation. Indeed, it was clear that minority ethnic households were considered to be a threat to existing organisational norms. The report also draws attention to the low level of local authority nominations of minority ethnic households for Collingwood's accommodation and notes that council officers generally had complete discretion in deciding who to nominate.

Report which identified that minority ethnic households seeking local authority housing were allocated to particular areas of South Liverpool, and to poor quality accommodation, due to processes of conscious or unconscious stereotyping.

Reports the investigation conducted by the CRE which found discrimination against minority ethnic households in Hackney Council's housing allocations process and led to a non-discrimination notice being served on the borough. The research was groundbreaking since it relied purely upon statistical information to demonstrate that race was the key factor in shaping differential outcomes, rather than relying on individual examples of discrimination. The performance of Hackney was
promoted widely as being typical of many other local authorities and is sometimes seen as a catalyst for the development of local authority race equality policies.


CRE (1985) *Walsall Metropolitan Borough Council Practices and Policies of Housing Allocation*. London: CRE. Draws attention to discrimination occurring through the local authority’s dispersal policy, highlighting the role of tenant pressure. The CRE also expresses concern regarding formal and informal policies restricting the access to accommodation of owner-occupiers and separated families with dependants outside the UK.

CRE (1985) *Race and Mortgage Lending*. London: CRE. Study of practices in Rochdale with the intention of clarifying the problems which it was believed minority ethnic households were experiencing in gaining access to mainstream finance for owner-occupation. Little direct discrimination was uncovered, although there appeared to be general practices which had the effect of disadvantaging minority ethnic households, such as blanket policies of not lending on properties without front gardens, or on properties below a specified purchase price, or in particular areas.


As title.

CRE (1988) *Homelessness and Discrimination: report of a formal investigation by the Commission for Racial Equality into the allocation of housing by the London Borough of Tower Hamlets*. London: CRE. A widely referred to report demonstrating direct and indirect discrimination by the local authority against Bangladeshi households seeking to gain accommodation. A non-discrimination notice was served on the local authority, and the CRE made a number of further recommendations of good practice.


CRE (1989a) *Racial Discrimination in Liverpool City Council: report of a formal investigation into the Housing Department*. London: CRE. Details the CRE investigation which uncovered direct discrimination against minority ethnic households in local authority nominations for housing association accommodation. Indirect discrimination is also identified in the local authority's prioritisation for its own new accommodation of particular access channels which contained few minority ethnic residents. The investigation led to the CRE serving a non-discrimination notice on the City Council.

CRE (1989b) *Racial Discrimination in an Oldham Estate Agency: report of a formal investigation into Norman Lester and Co*. London: CRE. The CRE held that the estate agent was discriminating against Asian households seeking properties. In particular they were less likely to be offered mortgage facilities and would not be allowed to purchase properties where the vendor did not wish there to be an Asian purchaser. White households were advised to avoid purchases in Asian areas whilst Asian households were pushed towards these areas.

Held that Oaklawn Developments was discriminating against minority ethnic households in the sale of newly developed properties.

Useful publication emphasising the scope for positive action within employment and service delivery.

Focusing on the private rented housing market, using actor testing. The research indicated little discrimination in access to guest houses and small hotels, however, one fifth of accommodation agencies appeared to discriminate.

Outlines the investigation which led to the decision to serve a non-discrimination notice on the local authority on the basis of indirect discrimination. The details concerned a decision to reserve large numbers of newly built properties for the white residents being decanted from a neighbouring estate.

Focusses on equal opportunities initiatives introduced by Royal Life Estates and Tom Leach Properties as a result of CRE investigations which demonstrated that Asian and white prospective purchasers of properties were receiving different information from estate agents in Oldham.

Statutory code applying to all housing organisations in England, Scotland and Wales.

Best practice guide outlining the seven principles of ethnic monitoring:
self-classification, effectiveness, monitoring, action and accountability.

Suggests minority ethnic communities lack knowledge about co-ops leading to under-representation in this sector. The report argues that word of mouth recruitment perpetuates the existing white image of co-ops and is indirectly discriminatory. The guide provides best practice for co-ops to achieve race equality in their operation.

Formal investigation into Refugee Housing Association.

Argued that the Governments proposals would lead to a reduction in site provision and may constitute indirect racial discrimination.

As title.

This report represents the findings of a formal investigation into the housing association movement in England, Scotland and Wales focusing upon 40 housing associations and highlighting a gap between paper policies and practical action. Although most housing associations had adopted race equality policies, only a quarter were found to have plans for implementing those policies and only two appeared to have tied their plans to a timetable of action. The investigation also suggested that the majority of housing associations operated quite limited ethnic monitoring systems and were failing to adequately assess the needs of minority ethnic households when drawing up their housing development programmes. The CRE added that there were further areas of concern including the low proportion of housing association minority ethnic employees and committee members and the lack of comprehensive race equality training programmes for staff and committee members amongst many housing associations.


Notes that most of the housing associations surveyed had race equality policies. However, they were frequently limited in scope and all lacked action plans. The CRE also highlighted a tendency for associations to keep ethnic records rather than conduct comprehensive ethnic monitoring.


Notes that social housing providers frequently failed to ensure that minority ethnic residents were adequately represented in tenant consultation exercises. The report emphasises the need for housing providers to ensure that minority ethnic tenants are fairly represented on tenants associations and are able to equally participate in their work.


As title.
The CRE argued that the local authority had steered Asian households to inner city estates which offered them poor quality accommodation. These findings were disputed by the local authority, although agreement to introduce race equality measures over a three year period were agreed. The report also offers a reminder of the way in which assessments of housekeeping standards can be used to detrimentally stereotype minority ethnic households.

As title.

Provides advice on an important and under-researched area with respect to race equality issues.

Examination of the race equality employment record of local authorities including best practice recommendations.

As title.

As title.

As title.

As title.


Argues that whilst there are common issues facing the majority and minority ethnic communities in Britain's inner cities, there are also factors specific to minority ethnic communities which should be recognised by policy makers. The book outlines settlement patterns and includes discussion of the reluctance of local authority officers and councillors to take into account the specific housing needs of minority ethnic communities due to the perceived risk of alienating the white community.


Includes reference to settlement and tenure patterns.


Includes discussion of spatial issues and Smiths (1989 below) book.


Edited collection with some reference to spatial segregation.


Predominantly addresses employment issues, but some discussion of spatial issues.


Short essay introducing a collection of articles focusing upon racism, housing and the environment. Cross notes the tendency for British race and housing
research to become policy rather than theoretically orientated in the 1990s.

Discussion includes reference to the work of Peach and Byron (1993 below) and the suggestion that if Rex and Moores (1967 below) housing classes have any predictive power for shaping life chances today, then their capacity to do is mediated by gender (p.378).

Includes discussion of housing issues.

Includes a discussion of settlement patterns and housing outcomes, arguing that there needs to be an end to colour blind policies for the inner city in favour of policy responses more sensitive to the needs of minority ethnic communities.

Proceedings of a meeting of CCCR leading to the promotion of a fair housing policy. Draws attention to paper policies and individual racism within the Borough Housing Department.

As title.
Brief reference to housing issues suggesting that the Pakistani community wished to minimise housing expenditure.

The best known of the material attributed to the choice school, including a case study of Bradford and a critique of Rex and Moore (1967 below). Dahya accepts the existence of racial discrimination, but argues that choice shaped the housing outcomes of the Pakistani community at the time of initial settlement. In particular Dahya suggests that the community chose low cost accommodation and was willing to accept relatively poor housing conditions. Nevertheless, Dahya expects the community's housing preferences to change, potentially bringing it into conflict with discrimination.

Demographic characteristics, geographical distribution and housing experiences.

Highlights the poor quality of housing experienced by many minority ethnic households in Glasgow and the failure of the housing association movement to respond sensitively to meet the diversity of needs within their areas of operation, a situation which was exacerbated by a lack of housing association staff or committee members from minority ethnic communities.

As title.

Includes a discussion of attitudes and trends in Britain.

Notes that the travellers in the case study sought permanent accommodation but faced discrimination from the local authority.

Referred to in the literature review, highlights the distinctions between the deserving and undeserving which have been made in the social housing sector.

From the PEP report *Racial Discrimination in Britain*, includes an extensive section on housing outlining the extent of discrimination uncovered through the use of interviews and testers.

Notes disproportionately increasing levels of homelessness amongst minority ethnic young people. The findings suggest a lack of awareness of housing options and a greater reliance upon the local authority housing department than white young people. Minority ethnic young people were less likely to have slept rough than young white people, and there was perceived to be a lack of support for minority ethnic young people seeking to meet their housing and other social needs. Minority ethnic young people supported the importance of specialist organisations run from their own community.


Focusing on the Rye Hill area of Newcastle and including a study of the housing experiences of minority ethnic communities. Davies provides a critique of the Rex and Moore (1967 below) housing classes thesis, arguing in particular that the minority ethnic communities which he studied had no desire to move into local authority housing.


Argues that Asian owner-occupation is a success story which has been devalued by academics and the race relations lobby. Particular criticism is made of Rex and Moores (1967 below) work. A case study of Newcastle is included.


Davies and Taylor argue that Rex and Moore (1967 below) oversimplify the housing experiences of minority ethnic communities. They suggest that the Asian communities in their research studies have made positive housing choices rather than demonstrating the passivity which they argue Rex and Moore portray.
Davies, P. and Newton, K. (1972) The social patterns of immigrants areas. Race, XIV(1) 43-57.
As title.

Guide for housing associations wishing to tackle racial harassment. Includes a short more general section on the development of equal opportunities policies.

Review of the work of possibly the best known of the charitable trusts set up to aid the work of black and minority ethnic housing associations.
A housing needs survey including individual and group interviews. The report is also important methodologically as an example of the growing number of surveys, often undertaken for or by black and minority ethnic housing associations, providing qualitative research and a voice for the researched group. One of the key themes running throughout the recommendations made is the need for greater publicity to highlight the range of housing options available, including house improvement grants, local authority accommodation, remedies to racial harassment and housing association accommodation. The need to provide translated material and culturally sensitive services underpins the need for the greater accessibility of these areas. Housing associations are encouraged to amend housing layout and design in new properties and those undergoing adaptations. However, the report also demonstrates the links between housing and other issues with recommendations concerning the local environment, employment, child care, police/security measures and the social services/health authority.

Focuses on New Age travellers in South Avon and Somerset, including a discussion of available sites and the likelihood of increased pressure on lifestyles because of new governmental policies.

Outline of housing outcomes within minority ethnic communities.
Outlines the disadvantage affecting minority ethnic households in housing conditions.

As title.

Deakin and Ungerson begin by examining the use of the term ghetto before outlining the housing experiences of minority ethnic communities and the links between housing and employment. Deakin and Ungerson also include a discussion of dispersal policy and make policy recommendations.

Step by step guide to the mechanics of implementing equal opportunities policies within housing organisations through the use of action plans.

Initiative to promote the development of housing association equal opportunities policies within the West Midlands.

Department of the Environment (1975) *Race Relations and Housing: observations on the report on housing of the Select Committee on Race Relations and Immigration White Paper*. London: HMSO.
As title.

Contains dos and donts of tackling racial violence and harassment based on research conducted by Brunel University in six local authorities.
Includes material on settlement patterns and housing.

As title.

Deals with the housing conditions and aspirations of Asian communities in Southall, including changing patterns by age and class.

Outlining best practice and providing a research summary of responses from a questionnaire mailed to 335 local authorities and 263 housing associations. The report highlights that 45 per cent of local authority housing departments in England had racial harassment policies in comparison with approximately 90 per cent of the housing associations surveyed. The report suggests some improvement in the implementation of good practice, including preventative strategies, support for victims and action against perpetrators.

As title.

Highlights the rise in racial violence in London Docklands and the scapegoating of minority ethnic communities as the cause of housing shortages in the area. Also draws attention to the under-representation of minority ethnic communities in the private housing developed in Docklands and difficulties within the social sector housing allocations process.
As title.

Includes a discussion of academic orthodoxy, dispersal policies, and the nature of discrimination and prejudice. Doherty concludes that the issue of class has largely been ignored within research, and that race and class are mutually reinforcing factors. Doherty emphasises that the class structure of minority ethnic households would maintain spatial concentration in the inner city even if racial discrimination was effectively tackled.

Discusses possible causes of the underutilisation of the fair rent system by minority ethnic households.

Includes information on the spatial patterns of minority ethnic groups.

Dissects the 1991 Census data through an examination of economic, social and geographical factors and questions a number of assumptions in existing interpretations. For example, Bangladeshi households are characterised as over-represented in local authority housing, but are actually over-represented in owner-occupation once geographical location and social class are taken into account. Researchers are encouraged to interview minority ethnic households in order to discover the processes underlying housing outcomes.
Emphasises the diversity of the spatial outcomes of minority ethnic communities. Nevertheless, Dorsett concludes based on the Fourth PSI study that minority ethnic communities tend to be more spatially concentrated than white communities and tend to live in more deprived neighbourhoods. The outcomes of Indians and African Asians suggested that there were relatively high incomes in some areas of concentration, although Pakistani and Bangladeshi communities tended to experience high levels of concentration and deprivation. Dorsett argues that it is clear that processes of choice and constraint are contributing to spatial outcomes.

Brief section noting the concentration of the Vietnamese community in Leeds in relatively poor quality accommodation.

Includes small section relating to race issues.

As title.

Notes in passing that areas with high levels of minority ethnic communities seem to be disadvantaged in obtaining housing improvement grants,

Includes discussion of building societies discriminatory attitudes to minority ethnic households.

Duncan, S. S. (1977) *Housing Disadvantage and Residential Mobility: immigrants and institutions in*
Based on research in Huddersfield demonstrating the way in which the employment position of Asian communities hindered access to mortgage finance, given the practices of building societies. In addition there was relatively little chance of minority ethnic households trading up because of building society attitudes to providing mortgages for properties in areas of existing Asian residence. Local authority house improvement grants were also directed away from these areas.


private sector led, given the income difficulties facing this group.

As title.

Farrah not only indicates the housing needs amongst elders in Leicester, but is also cited in the literature review above as indicating that carers, as well as those they care for, have high levels of housing need.

Includes material on residential location.

Proceedings of race and housing conference held in 1986. Draws attention to the inaction of Liverpool City Council in response to the CREs (1984a above) research report highlighting the inequality experienced by minority ethnic households in access to housing.

Directory of black and minority ethnic led housing groups, including other useful contacts and case studies.

As title.
Notes that Asian households in the suburbs usually had to pay a premium above white households in order to gain accommodation.

Argues that we should examine the added monetary and non-monetary costs of discrimination which face households rather than simply processes of exclusion. There is also discussion of the possible causes of price discrimination.

As title.

Examines the way in which discrimination in the wider owner-occupied market leads to minority ethnic households paying more for their accommodation.

Notes variations by ethnic group, including the potential impact of housing choice, knowledge of the market and discrimination.

Highlights the greater financial cost of housing to minority ethnic households.


Pamphlet including coverage of housing issues.

**Ferguson, D. M. and O Mahony, B. (1991) Young, Black and Homeless in London: the reality behind the myth. London: Ujima Housing Association and Barnados.**

Emphasises the weak economic position of minority ethnic young people in the case study and the hidden nature of homelessness which this group experience. Strategies for coping with homelessness included seeking support from friends and relatives and an unwillingness to sleep rough. There was dissatisfaction with the services provided by local authorities, housing associations and private landlords. A fifth of respondents perceived racism in their attempts to gain accommodation.


As title.


Includes the geography of refugee settlement.

**FitzGerald, M. (1989) Legal approaches to racial harassment in council housing: the case for reassessment. New Community, 16(1), 93-105.**

Argues that whilst the legal approach is important in resolving racial harassment issues, it should be accompanied by complementary strategies. FitzGerald notes the extent of racial harassment and the practical difficulties of gaining eviction and, therefore, recommends the adoption of preventative strategies and inter-departmental and inter-agency approaches.


As title.
As title.

As title.

As title.

Outlines the extent of English ethnocentrism working against minority ethnic communities within more general distinctions of deserving and undeserving status in the office culture of an English local authority housing department.

Examines the issues concerning dispersal policies for the promotion of greater integration in society and for access to better quality housing. The article includes discussion of patterns of household preference and allocation within the GLC, Birmingham City Council and Manchester City Council.

As title.

As title.
Without reaching firm conclusions, Flett poses a number of questions concerning the ranking of good and poor areas and whether poor areas are rated on the basis of dominant white norms.

As Flett (1982) above.

Contrasts the professional view of senior managers with the particularism of more junior staff.

Notes a growth of demand amongst Asian communities for local authority housing and the difficulties which they face in realising this demand due to continuing stereotyping from housing officers. Flett also notes the way in which Asian households expectations of their rights as tenants conflicted with the prevailing paternalistic attitudes of housing managers.

Examines the arguments for and against policies for the dispersal of minority ethnic households within a local authority area and the contrasting policies of Manchester and Birmingham City Councils up until the mid 1970s.
As title.

As title.

Includes definitions of racial harassment, outlines of general legal principles and the powers and duties of local authorities (with specific reference to housing departments) and the remedies available to victims.

Draws attention to hidden homelessness, particularly amongst young African Caribbean women leaving home because of family disputes. Temporary accommodation from family and friends offered access to shelter not always perceived to be available from white agencies.

Focusing particularly on the Bangladeshi community in Spitalfields. Forman highlights poor housing conditions, slum clearance and squatting, dispersal, the provision of accommodation by co-operatives, housing associations and local authorities, homelessness and racist allocations policies.

Not housing specific, but useful general material addressing the issues of racial attacks.

Argues that far less has been done in Wales in comparison with England to meet the housing needs of minority ethnic communities. Franklin and Passmore discuss the operation of the black and minority ethnic housing association movement in England, including the use of case studies, and add a discussion of cultural and religious needs within housing design. The report focuses on Cardiff in particular, providing socio-demographic characteristics and discussing minority ethnic housing provision. Amongst other recommendations, the report suggests the development of a black and minority ethnic housing strategy in Wales.


Outlines the spatial history of West African seamen in Liverpool, focusing on the influence of employment and institutional racism and their roles in the continuing spatial segregation of minority ethnic households in Liverpool.


Article in Coventry University journal highlighting the methodological difficulties encountered in a housing needs study of Coventry, Leicester and Stoke-on-Trent.

As title.

As title.

Includes brief reference to race and housing issues.

Cited in the literature review above.

Collection of articles focusing upon the position of women in the housing market, including reference to race.

Applies the concept of institutional racism to access to local authority housing, arguing that institutional racism can be differentiated from individual and structural racism. Ginsburg suggests that an effective anti-racist policy must address all these factors.

The article includes discussion of the implications for minority ethnic communities of the 1988 Housing Act, focusing on issues such as the extension of section 71 duties of the Race Relations Act to the Housing Corporation and Tai Cymru, the increased financial pressures on small housing associations and
the likely detrimental effect of the privatisation processes in the social rented sector.
Highlights the importance of racial harassment in causing housing inequalities for minority ethnic communities and emphasises that housing organisations should accept responsibility for attacking the problem, for example through effective victim support and action against perpetrators. Even where there are initiatives, Ginsburg draws attention to the uneasy relationship between minority ethnic community groups sceptical of the comprehensiveness of policies and housing departments. Whilst Ginsburg outlines the legal remedies available to housing authorities, he stresses the importance of involving tenants in anti-harassment strategies.

Builds on Ginsburgs Critical Social Policy articles (above), applying the concept of institutional discrimination to the British situation, although Ginsburg arguably places greater emphasis on the distinction between structural and organisational factors than the original American definitions of institutional discrimination.

As title.

Cited in the literature review as identifying the financial costs of caring which impact upon housing.

A research note comparing race and housing issues in the UK and United States.


Article outlining the size of minority ethnic populations, the operation of the private housing market, racial discrimination differences in housing policies, the division of central and local responsibilities and the role of anti-discrimination agencies.


As title.


Restatement of the need for culturally sensitive official sites.


Study highlighting the distinctions between deserving and undeserving status which have typically been made in the social rented sector. Cited in the literature review above.


As title.


Allows race issues to be linked to wider issues of inequality. Cited in the literature review above.


Covers people with a nomadic life, gypsies who rarely travel and New Age travellers.


Cited in the literature review (above) as indicating that carers, as well as those they care for, have high levels of housing need.


Highlights that local authority housing remains very much a tenure of last resort (p.53) for the Asian community, despite some increase in interest because of difficulties in otherwise meeting housing need. The report outlines the need for multi-agency approaches, including outreach work, to tackle the housing crisis facing the Asian community. It also emphasises the need for local authorities to address fears of harassment on housing estates and to introduce wider initiatives with reference to education, employment and health.


As title.


Includes discussion of the community's choice to migrate to Bolton and the decision to locate in housing for which there was little demand from other communities. There is also reference to the economic and status factors which led to preference for owner-occupation and a discussion of the extended family structure.


One of the most important studies of housing employment issues. Based on a survey of fourteen London housing associations and reflecting the views of minority ethnic employees at those organisations, in addition to presenting some survey material. Hajimichael finds that minority ethnic employees are still under-represented in associations staff profiles, they are still found in low paid employment, they are still less likely to be promoted
and are marginalised from management and decision making (p.3).

Guide to conducting ethnic monitoring.

Outlines the recorded position of minority ethnic communities in the Edinburgh area and the experience of minority ethnic households of the local authority housing process. There appeared to be no differences in access to accommodation per se or different qualities of accommodation, although it was believed that direct racial discrimination had occurred in decisions to allocate minority ethnic households to areas of existing minority ethnic residence. There was also evidence of racist attitudes amongst housing staff and, in addition, the report identifies elements of indirect discrimination. Recommendations for future practice within the local authority are made.

Outlines the work of an agency dealing with the accommodation needs of young single homeless black offenders through liaison with other agencies.

Summary of the Hackney investigation (see CRE 1984b above).

Brief reference to housing.


A good starting point for readers interested in the development of the black and minority ethnic housing association movement and its relationship with mainstream housing associations. Some attention is also paid, more generally, to the race equality performance of mainstream housing associations.

Outline of the responses of the mainstream housing association movement to the housing needs of minority ethnic communities based upon Harrisons primary research. Harrison argues that the leading housing associations had developed a strong awareness of race equality issues, although there was concern that associations scope for proactive development had been affected by the 1988 Housing Act.

Emphasises the importance of housing associations undertaking research and consultation with minority ethnic communities. The paper includes coverage of design issues, and consortia arrangements between black and minority ethnic and mainstream associations for the development of schemes.

Another example of Harrisons attempts to promote the more positive aspects of race equality practice. Provides an overview of the black and minority ethnic housing movement and outlines theoretical approaches which might offer a better understanding of the implications of the black and minority ethnic housing movement for other areas of social policy.
As title.

This text builds on Harrisons earlier work on the black and minority ethnic housing movement as a basis for wider discussions regarding welfare movements, pluralism, empowerment and the welfare state.

Draws on case studies focusing on the work of housing associations in six city areas, indicating that mainstream spending programmes appear to be offering little benefit to minority ethnic owned businesses. Housing associations were rarely encouraging minority ethnic owned contractors to remedy this weakness, and a trend towards greater contract sizes suggested that the positive action of housing associations was likely to reduce.


Summary of above report.


Argues that race and housing has become an academically neglected area. Suggests that a new research agenda needs to be forged focusing on: the work of black and minority ethnic housing associations; institutional practices following the introduction of the 1988 Housing Act; greater comparison of housing provision and housing need; and greater attention to the housing careers and aspirations of minority ethnic households in comparison with majority ethnic households. Harrison and Higgins include a strong attack on the poor record of major research funders in supporting race and housing research.


An important report highlighting the positive effects of the Housing Corporations two five year strategies to enable the development of black and minority ethnic housing associations. The evidence presented did not, however, persuade the Corporation to
maintain a proactive strategy for the continued development of a black minority ethnic led housing movement. A watered down enabling framework was introduced (see Housing Corporation 1996 below) as a replacement to the strategy. The report is also useful for appendices making some international comparisons and assessing housing needs based upon the 1991 Census.


Draws attention to the problematic nature of universal housing provision at a time of ethnic diversity and the potential response of ethnic managerialism - the recognition that markets and workforces are ethnically diverse. Harrison and Law discuss the issues involved in the development of ethnic managerialism at a local level.


Hawes, D. and Perez, B. (1996) *The Gypsy and the State*. Bristol: The Policy Press. Addressing a generally under researched issue within the race and housing literature. Hawes and Perez focus on the experience of gypsies in Britain over the last forty years, including discussion of the provision of legal sites for travellers. They also seek to locate gypsies and travellers within the wider race debate.


Emphasises the continuing importance of (racialised) distinctions between the deserving and undeserving poor, in shaping the inequalities experienced by minority ethnic households in access to local authority housing. Gender and class are also identified as important factors.

One of the most widely quoted race and housing studies. Henderson and Karn examine local authority housing allocations in Birmingham, highlighting the discrimination faced by minority ethnic households in gaining access to this sector. The impact upon minority ethnic communities of seemingly neutral policies, for example the refusal to accept owner-occupiers onto the waiting list, is
demonstrated. Further important themes within the study are the role of housing workers in stereotyping minority ethnic households as undesirable tenants, the significant influence of housing officer discretion, and interventions outside the formal allocations procedure.


Argues that the Children Act has failed to make a major impact upon the provision of housing and support services for young people from minority ethnic communities. The report notes that local authorities frequently fail to address the needs of this client group and fail to take account of the disproportionate levels of hidden homelessness, a common concern in discussion of the housing needs of minority ethnic communities. Recommendations for future action include sensitive service provision from mainstream and specialist organisations.


Focuses upon racial harassment issues in the London Borough of Waltham Forest, highlighting the problems of multiple victimisation. The report provides strong criticism of local authority and police responses to the problems of racial harassment, drawing attention to the dismissive and hostile attitudes encountered by minority ethnic communities when complaints of harassment are made.


Highlights the poorer housing position of Irish-headed households in Lewisham in comparison with the average for all ethnic groups. Argues housing is the key socio-economic area in need of improvement for the Irish community.

Includes a section on the housing outcomes of the Irish community. This highlights under-representation in owner-occupation, over-representation in the rented sectors and high rates of overcrowding. Further sections demonstrate ineffective monitoring of the housing experiences of the Irish community, the experiences of Irish housing associations and apparent attempts by local authorities to dissuade Irish households from registering housing need. Other issues addressed include the unwillingness of some agencies to recognise that the definition of racial harassment can include the experiences of the Irish community and the negative experiences of Irish travellers.

Includes a section on housing suggesting that this is the area of greatest social conflict. Hill argues that minority ethnic communities have been innovative in meeting their housing needs, despite resentment and prejudice from the white community towards their visibility at a time of housing shortage. Hill also includes discussion of: attitudes within the private rented sector; attitudes of house vendors and the effect on house prices of minority ethnic residence in an area; and more generally, attitudes to neighbours from minority ethnic communities and a discussion of the extent and impact of overcrowding. Hill suggests that spatial integration is unlikely to occur for several generations (p.112).

Contains a short section describing the post war housing experiences of minority ethnic communities up to the late 1960s.

Draws attention to the impact on housing disadvantage of the socio-economic deprivation experienced by work-permit holders, refugees and asylum seekers. This is exacerbated by the racism faced by these groups and their lack of inclusion in housing
strategies. A series of recommendations are made for addressing the issues identified within the report.


Honeyford, R. (1996) Race relations and housing. The Salisbury Review, 15(1), 36-38. Strongly argues that the extent of discrimination and disadvantage experienced by minority ethnic communities in the housing market has been seriously exaggerated by the CRE and left wing academics. Honeyford adds that it is the majority white community who are numerically far more likely to be in poor quality housing. He adds that the black and minority ethnic housing movement should be considered a divisive element in society.


Controversial, if not entirely politically unexpected, consultation paper leading to the policy document (Housing Corporation 1996) outlined below.


A policy document which was widely criticised for ignoring the comments gained from the preceding consultation exercise, (also see Harrison et al 1996 above), by ending the ring fenced strategy for black and minority ethnic housing associations in favour of an enabling framework. The stated future strategy of the Corporation is outlined as responding to the housing needs of black and minority ethnic communities by a variety of approaches (p.5) which would include the work of black and minority ethnic housing associations, although these organisations could,
however, be seen as marginalised by other Corporation policies. Black Housing (see standing sources below) provides the most useful information on the practical effects of the Corporation’s policies in this area.

Outlines the effects of Part VI of the 1996 Housing Act in restricting the access of asylum seekers to local authority tenancies and nominations to housing associations and emphasising the lack of financial assistance available to asylum seekers in housing association tenancies.

As title, to help local authorities discharge their remaining housing duties to asylum seekers.

Latest policy document covering mainstream and black and minority ethnic housing associations, revising the enabling framework (Housing Corporation 1996 above), and placing considerable emphasis on the role of mainstream housing associations rather than simply focusing on black and minority ethnic housing associations. The new policy has been welcomed as an improvement on the 1996 policy. However, it has been criticised for, amongst other factors, lacking clear targets for improved RSL performance. Nevertheless, Charlesworth in the July/September 1998 edition of Black Housing draws attention to the lack of parallel guidance, however flawed, for local authority performance (p.22). The new Housing Corporation policy offers, amongst other features, a commitment to consider new registrations of black and minority ethnic housing organisations.

As title.

Emphasises the need for housing training to be undertaken in a context of strong equal opportunities policies and to be practice based and integrated with other general training. The publication also includes an annotated bibliography and guide to resources.

Places housing outcomes within a context of the growth in owner-occupation for all groups, the residualisation of social housing and the bureaucratisation of allocations systems on the basis of housing need, leading to the spatial concentration of poor households. Social polarisation and household structure are seen as key influences upon the continuing disadvantage in housing quality experienced by some minority ethnic communities, although the differences amongst minority ethnic communities are emphasised. Whilst existing spatial patterns, often reflecting historical access barriers, continue to restrict opportunities, Howes and Mullins argue that household choice does seem to be a discernible influence on household outcomes across tenures.


Demographic and spatial guide.


Examining the role of politics in race and housing debates through the use of international comparisons and arguing that the political climate at that time made initiatives to tackle housing inequality for minority ethnic households unlikely.


Edited collection including material on Britain and conceptual material concerning segregation.

Summary of edited collection and plea for government action in Western Europe to ensure that levels of segregation are kept low.

Based on original articles for *Punch* magazine and including qualitative discussion of housing experiences.

Argues that changes to travellers lifestyles have led to an increasing demand for permanent caravan sites. The report also identifies the need to share best practice amongst local authorities and for site managers to be incorporated in housing management career structures.

Links poor housing with poor health in the Bengali community.

As title.

Brief guide to best practice.

Brief guide to best practice stressing the importance of consulting widely, rather than limiting consultation to establishment groups.


As title.


Emphasises the potential for greater co-operation between the police and housing agencies. Guidance is provided on the development of racial harassment policies, including the need to record the ethnic origin of all tenants.


Follow up report to the RAG 1989 publication identifying the extent to which it had been acted upon, highlighting examples of best practice and identifying further initiatives to promote best practice.


Argues for the inclusion of the Irish community within strategies targeted upon meeting the housing needs of minority ethnic communities. The report includes a profile of the housing outcomes of the Irish community.


Edited collection with authors referred to individually in this bibliography.


Argues that the spatial sociology approach of mapping segregation has been a limited and descriptive model. Jackson also criticises many geographical approaches
as being influenced by the desirability of minority ethnic assimilation with the white community. Jackson points to the spatial dimension of racism including the example of racial harassment. He argues for a structuralist interpretation of racism supported by an analysis of racism in specific areas and at particular times.


Jacobs, S. (1985) Race, empire and the welfare state: council housing and racism. Critical Social Policy, 13, 6-28. Argues that racism is an integral part of the welfare state. Jacobs notes the disadvantage of minority ethnic households within local authority housing and the difficulties that this causes for the political left who wish to condemn racism, whilst continuing to support this sector. He adds that minority ethnic communities have been pathologised because of their occupation of poor quality housing. Jacobs emphasises that if decentralisation is to offer an answer to the racism of local authority housing, then it must be based upon the empowerment of minority ethnic communities, and a recognition of the reality of white racism.


Only small sections on housing, but important for a passionate defence of the right of minority ethnic households to choose to concentrate in particular neighbourhoods.

Discussion of neighbourhood and identity.

Important article identifying the continuation of inequalities in access to housing for minority ethnic communities, despite allocations governed by comprehensive race equality policies and made by officers from minority ethnic communities. The study is particularly important for highlighting the processes which, coupled with pressure of work and attitudes to consumers, perpetuate housing inequalities.

Draws attention to the lack of provision by local authorities and housing associations for the specific housing needs of black and minority ethnic communities. Most of the progress since the Age Concern/Help the Aged Housing Trust report (1984, see above) appeared to be as a result of initiatives by black and minority ethnic housing associations. A series of profiles of projects targeted upon black and minority ethnic communities is included in the report.

As title.
Includes brief discussion of housing issues.

Focusing on comparative practices in the United States and in Britain.

Highlighting problems of homelessness amongst African Caribbean young people.

Argues that housing does not simply reflect other inequalities in life chances, but also creates its own inequalities in other spheres of life. Johnson discusses the role of housing as a commodity, and the relatively poor position of minority ethnic households seeking to benefit from commodification, noting employment issues.


Reports the results of research funded by the Housing Corporation focusing on the three central urban local authority districts of Warwickshire. It highlights the lack of effective ethnic monitoring procedures in these areas, the need to support black and minority ethnic housing associations and, more generally, to make the minority ethnic communities in the region aware of the housing options available. The need for local authorities to refer more explicitly to the housing needs of minority ethnic communities and to recognise the growing need for sheltered and frail elderly accommodation is emphasised. In addition, there was clearly a need to target care and repair and low cost home ownership schemes on minority ethnic communities. The report also emphasises the link between housing and wider social inequalities.


Study of the operation of inner-city partnership funding with a primary focus on economic and social regeneration. The report discusses the degree to which minority ethnic groups were able to benefit from this urban renewal programme with particular reference to minority ethnic access to renovation grants.

As title.


Refers to housing issues, including the introduction and abandonment of dispersal policies and the local authority and housing association response to the needs of Vietnamese refugees in Birmingham. In particular, Joly notes the greater bureaucratic obstacles to obtaining local authority, in comparison to housing association, accommodation.


Brief reference to housing issues.


Includes reference to housing issues.


Emphasises that housing provision for minority ethnic elders has been particularly neglected by local authorities and housing associations. This study focuses on the work of the four largest housing association providers of sheltered accommodation and includes a strong theme that there was not simply lack of knowledge of the location of schemes, but also lack of knowledge of housing associations and, indeed, sheltered housing. More generally there were language problems, affordability issues, fear of isolation and concern regarding the design and appropriateness of accommodation. The development of provision by black and minority ethnic housing associations, as well as improved communication and targeting by mainstream associations, were seen as important factors in increasing access to sheltered
housing. Health issues were the most common reason for applying to sheltered accommodation amongst minority ethnic households. Minority ethnic tenants were generally supportive of schemes of mixed ethnic groups, although the response from white tenants was less favourable. One important recommendation emerging from the report is that it is the quality of accommodation provided, rather than simply the numbers of minority ethnic households housed, which should be important to housing providers.


As title.

As title.

As title.

As title.
As title.

As title.

Outlines the spatial concentration of the minority ethnic community and the factors of choice and the factors of constraint which have affected these outcomes, before concluding that the former have been more influential. Jones includes a case study of spatial patterns in Birmingham, social problems and policies and policy responses at a local and national level.

Refers to housing issues, including dispersal policies

Includes reference to the housing difficulties of Vietnamese refugees and the role of local authorities and housing associations.

Includes a chapter on housing outcomes.

Argues, with particular reference to Bradford, that minority ethnic households were becoming increasingly spatially segregated. Suggests that household choice
is not a sufficient explanation for this process and must be accompanied by an examination of the benefits accruing to other sectors in society as a result of those household choices.

Jones, T. P. and McEvoy, D. (1978) Race and space in cloud cuckoo land. Area, 10(3), 162–166. Emphasises the high levels of spatial concentration of minority ethnic communities when measured at enumeration district level and the problems that white reactions create for race relations.

Part of debate following Area (1978) above, and reasserting the view that the race and housing debate should be placing greater emphasis on the constraints on minority ethnic housing outcomes.

Includes discussion of the implications for housing services.

Discussion of GLC problem estates, including reference to the racial tensions present in some cases.

Focuses on the questionnaire responses of 36 large housing associations and 42 small housing associations, backed up by a number of interviews with senior officers from associations. Julienne and Straker emphasise that partnerships with small housing associations play a crucial role in enabling larger organisations to maintain contacts with the communities which they are meant to service and to meet the diversity of housing needs in the local population. Whilst they also identify the benefits for smaller organisations, particularly in gaining access to Housing Corporation funding, they point to the difficulties involved in effective partnership work and suggest possible solutions to these problems. The report also notes that the commitment of large housing associations to working with small black and minority ethnic associations waned after the publication of the Housing Corporations (1996 see above) Enabling Framework.

Argues that Rex and Moore (1967 below) disproportionately concentrate upon pathological forms of minority ethnic owner-occupation.
As title.

Focuses on the competing options for Ugandan Asians to move to areas with available jobs or with available accommodation. The article also discusses the problems facing minority ethnic households because of disproportionate residence in the furnished rented sector and notes the links between allocations policies in Liverpool and riots within the Liverpool 8 area. The article concludes with a note of the harassment of African Caribbean families on local authority estates.

Draws attention to the inequalities facing minority ethnic households in gaining access to mortgages from building societies.

As title.

As title.

Draws attention to an increasing concentration of minority ethnic households at the bottom of the owner-occupied market and to the need for more advantageous finance systems to prevent households being marginalised, and to allow them to improve their properties and, hence, the wider built environment.

Karn, V. (1983) Race and housing in Britain: the role of the major institutions. In N. Glazer and K. Young (eds.), Ethnic Pluralism and Public Policy. London: Heinemann, 162-183. Includes discussion of the limits of the law in tackling racial inequality and a conceptualisation of racial discrimination on the basis of Wellman’s definition that it is culturally sanctioned, rational responses to struggles over scarce resources (p.4). Karn highlights the similar interests of the local authority sector and the dominant tenure of owner-occupation, noting the discretion available to officers within both systems, who in the absence of strong professional identities and minority ethnic staff share everyday attitudes to race. Karn argues that risk taking is not valued in either sector since neither building societies or the social rented sector seek profit with the consequence that safe decisions are made with respect to mortgage lending and housing allocations. In these circumstances minority ethnic households are perceived as a relatively high risk due to stereotypes of the values, behaviour and respectability of households, properties and areas and the fear of a white backlash where minority ethnic households are seen to gain resources.

Karn, V. (1991) Targeting support to those with special needs. Race and housing: current and potential responses. In A. Norton and K. Novy (eds.), Low Income Housing in Britain and Germany. London: Anglo-German Foundation, 326-336. Overview of issues, including policy responses to racial inequalities in housing and discussion of the effectiveness of anti-discrimination legislation and monitoring. Karn notes a greater interest amongst social housing providers in race equality issues, although she expresses concern regarding the trend to switch resources from the local authority to the housing association sector, notably because of fears
regarding the performance of suburban housing associations and the reduction in public subsidy.


Notes the difficulties of making any generalisations concerning inequality in the housing market due to a range of spatial and household factors, including housing choices. Nevertheless, Karn argues that the differences recorded between ethnic groups are sufficient to conclude that ethnic penalties in access to housing exist. As a broad generalisation, minority ethnic households remain disproportionately concentrated in poor quality housing and remain at risk of racial harassment, although there are significant differences between minority ethnic communities. A series of policy proposals are recommended, focusing upon the legal framework for racial equality.


Argues that black and minority ethnic housing associations should be able to target their housing resources on one or more minority ethnic communities. The report draws attention to the obstacles to this policy aim which are presented by Housing Corporation policies and local authority practices of nominating large numbers of white households to black and minority ethnic housing associations.

Includes brief discussion of the attitudes of minority ethnic communities, and in particular the opposition of Asian households towards clearance schemes because of concern regarding the dislocation of community, the fear of racial harassment away from the estate. The report takes into account the possible solution offered by Rebuilding Grants.

Introduces the edited volume and suggests useful amendments to the 1991 Census questions which could be incorporated in the 2001 Census.

As title.

Examine the experience of inner city home ownership using case studies of Birmingham and Liverpool. Despite occupation of a superficially privileged tenure, the authors suggest that purchasers of properties in these areas are being marginalised in relatively high cost, low quality properties. They emphasise that the steps on the housing ladder are getting bigger as the value of these properties is rising more slowly than properties outside the inner city. They discuss the implications for inner city regeneration of possible changes to the housing
aspirations of Pakistani households and Indian households who at the time of the study strongly valued owner-occupation and were not interested in gaining accommodation from the local authority sector. Minority ethnic households were more likely than white households to have used informal sources to purchase accommodation, seemingly reflecting a strategy to avoid potential discrimination by exchange professionals such as estate agents and often used unconventional lending sources for mortgages including short-term loans from banks prior to their widespread involvement in conventional mortgage lending.

Includes references to the experiences of Asian communities in particular, suggesting that building societies were paying more attention to household characteristics such as race than to the quality of the property.

Good overview of the literature. Notes the decline in the extent of housing research in the 1990s and the difficulties of discussing race equality in relation to housing, given the competing definitions of equality of opportunity and equality of outcome, and the difficulties involved in measuring need across tenures. Progress in the housing market is noted, alongside continuing disadvantage and discrimination, highlighting the diversity of experiences hidden by generalisations about minority ethnic communities. Karn and Phillips emphasise the need to target measures specifically upon minority ethnic communities in order to address housing inequalities.
Karn, V., La Tourelle, D., Symes, M. and Todd, M. (1996) Housing Design and Management for Ethnic Minorities. Occasional Paper in Architecture and Urban Design No. 5. Manchester: School of Architecture, University of Manchester. Compares the objectives and approaches of black and minority ethnic housing associations, noting their increasing formalisation and the varying support between Housing Corporation regions for associations. The report argues that black and minority ethnic housing associations not only play a crucial role in meeting the housing needs of minority ethnic communities, but also in meeting wider objectives of community empowerment.

Kashyap, P. 1994: Black women and housing. In R. Gilroy and R. Woods (eds.), Housing Women. London: Routledge, 101-126. Includes discussion of the migration history of women from British minority ethnic communities and the factors which have, and continue to, affect access to housing, including immigration legislation, national housing policies, and access to different tenures. The article argues for greater sensitivity to the specific needs of women from minority ethnic communities and their involvement within housing provision.


Includes an overview of housing in Tower Hamlets, race attacks in the area and the edited proceedings of a series of tenants workshops. The workshops sought to develop strategies for the greater participation of minority ethnic households in tenants groups and to address the specific problems of minority ethnic tenants.

Discussion of travellers experiences within the context of space and place.


Kensington and Chelsea Race and Housing Action Group (1989) *Behind the Facade: migrant workers and the private rented sector in Kensington and Chelsea.* London: Kensington and Chelsea Race and Housing Action Group. Notes the barriers to accessing local authority accommodation and the concentration of migrant workers in Houses in Multiple Occupation with high levels of landlord harassment. A number of recommendations are made concerning tackling racial discrimination and facilitating the access of migrant workers to social housing resources.


As title.

As title.

As title.

As title.

As title.

Includes an outline of housing outcomes suggesting that housing choice might be an even more influential explanation than housing constraints.

As title.

Book of short stories providing a link to discussion of community, (see Revill 1993 below).

Lakey emphasises that the housing outcomes of minority ethnic communities remain poorer than those of the white community. She notes the spatial concentration of minority ethnic households in Britain, though these are not on the American scale, and suggests that spatial outcomes were often a result of choice. Continuing differences in tenure outcomes by ethnic group are also observed, although they conceal a consistent aspiration for owner-occupation amongst all ethnic groups, albeit with a somewhat lower figure for Bangladeshi households. Whilst minority ethnic households continue to be disproportionately concentrated in poor quality accommodation, seemingly a reflection of constraints, there were also indications of change. For example, overcrowding levels appeared to be decreasing for all ethnic groups and Indian and African Asian households appear to have experienced great gains in the quality of owner-occupation.

Draws attention to inequalities facing minority ethnic households in gaining access to mortgages from building societies.

Lambert and Filkin note the difficulties of conducting the research requested by the Central Housing Advisory Committee Report (1969 above) to inform the discussion concerning the merits of dispersal policies. They outline the advantages and disadvantages of different approaches to race and housing research including a short, but significant, discussion of the importance of work by Rex and Moore (1967 below).

Derived from research undertaken in Birmingham in the early 1970s. Lambert et al present a general study of the allocations process at Birmingham City Council from the perspective of work undertaken at a housing associations housing advice centre. This includes a
discussion of the City Councils policy of dispersing minority ethnic households throughout the city and, more generally, notes discriminatory attitudes against minority ethnic households and general discrimination against those considered to be low class (p.56). The authors also present case studies of residents action in redevelopment areas, the experience of properties saved from clearance and targeted for improvement, and participation in an action area, including reference to race issues. Within the course of the arguments there is a discussion of the usefulness of the concept of housing classes and urban managerialism. Lambert et al suggest that officers and members sought to mould debate through: defining problems as technical issues dependent upon professional expertise; failing to regard customers as people with individual rights; and exercising scope for discretion only within established conventions. In general, Lambert et al argue that there was a culture of acceptance of the available resources, as determined by the interests of capital.

Outlines the CREs approach to housing issues.

As title.

Includes a chapter offering a useful introduction to race and housing.

This report, amongst other features, highlights some indication of suburbanisation for particular minority ethnic groups alongside increasing concentration for others and, overall, the continuing spatial concentration of minority ethnic communities. It also draws attention to the formation of smaller family
units and concern that discrimination might be occurring in access to local authority housing. The inequitable impact on minority ethnic households of improvement programmes for local authority housing is also noted.


Notes that minority ethnic communities were concentrated in the areas of the poorest quality housing, although levels of housing satisfaction were greater amongst the minority ethnic population than amongst the majority ethnic population. The study also highlights that levels of owner-occupation amongst the minority ethnic population were higher than might have been predicted had the research of Rex and Moore (1967 below) been used as a model. Nevertheless, minority ethnic households perceived discrimination in access to the owner-occupied sector and the local authority sector, where they were disproportionately under-represented.


As title.


Outline of residential patterns by ethnicity.


Study of residential segregation including trends in the housing market, noting the important role played by discrimination in shaping segregation. Lee includes a discussion of the merits of dispersal policy, concluding that even were such a policy to be pursued, it could only operate within the constraints of social class and would threaten community ties. Lee concludes that tackling urban deprivation and housing shortages are more effective social policy responses to race issues.
Responds to Jones and McEvoy (1978 above) and agrees in part with their analysis, in particular that the extent of spatial segregation in Britain has been underestimated. Lee points to Rose et al. (1969 below) as being particularly misleading in this respect.

As title.

Research focusing upon South Leeds and revealing levels of racial harassment running at over ten times greater than previously thought.

Leeds CRC (nd) Race and Housing Associations. Leeds: Leeds CRC.
Emphasises that there was a significant gap between the public commitment of the housing association movement to address race equality issues and associations practical action in Leeds.

Report of proceedings, including contributions from the Federation of Black Housing Organisations and National Federation of Housing Associations.
Discussion of racial harassment issues followed by outline of best practice.

Handbook to support victims of racial harassment.

Outlines the clash between black and minority ethnic housing associations with their community objectives and the Housing Corporations historic reluctance to permit funding to extend beyond bricks and mortar issues. Lemos and Soares highlight the change in attitudes at the Corporation, which has led to the promotion of wider community policies through housing plus initiatives, and outline a number of the ways in which black and minority ethnic communities provide housing plus services. The report concludes with recommendations for the Housing Corporation, local authorities and health services, charitable and other funders, and black and minority ethnic housing associations.

Includes passing reference to housing issues arguing that the housing outcomes of minority ethnic communities should be seen as a success story and that the convention of inequality and disadvantage is a reflection of the CREs capacity for finding a problem in every solution (p.107). Lewis argues that racism, where it does exist in bureaucracies, can be most effectively tackled by greater reliance on the free market.

Contains a strong housing theme.

Brief reference to housing issues.


Publication of student project for professional examination, drawing attention to the need for further action to effectively tackle racial harassment.


First of a series of working party reports. Draws attention to the importance of tackling racial harassment issues and offering advice on good practice and legal positions.


Argues that local authorities should be: offering more sensitive interpretations of individual circumstance when determining homelessness status; removing the use of bed and breakfast accommodation and temporary accommodation away from the households normal area (unless there are specific reasons for protection); and seeking staff with a range of different skills, including language skills. The report also argues that homeless applicants should be provided with comprehensive information on rights and services and should not be steered towards poor quality properties. The report promotes ethnic monitoring and, more generally, work with the voluntary sector.


Recommendations include: dropping all restrictions on owner-occupiers residential qualification; treating overseas separated families equally with separated families already in the UK; avoiding sons and daughters allocations policies; and ending the
practice of steering applicants from particular housing channels to particular properties. The report emphasises that allocations should not be influenced by non housing needs assessments, such as lifestyle and housekeeping standards.


Argues that race issues should be incorporated in local authority housing strategies where minority ethnic households are significantly represented within the local population. It is recognised that this will involve developing links with minority ethnic communities, including owner-occupiers.


Touches in passing on housing issues.


As title.


Holds that Tower Hamlets was at fault in the allocation of properties to households experiencing racial harassment and also in the way in which the borough responded to complaints of racial harassment.
Lomas, G. M. G. (1977/78) Analysis of census data on housing. *New Community*, VI(1 and 2), 8-17. Notes that the 1971 Census indicates the continuing importance of the private rented market for minority ethnic households, although Lomas argues that a housing ladder did offer the opportunity for minority ethnic households to achieve better accommodation.


As title.


As title.


As title.


As title.


As title.


As title.


As title.

Discussion of the meaning of racial harassment and the scope for different agencies to tackle harassment. However, the report highlights that minority ethnic households were unlikely to have their complaints of racial harassment taken seriously by a range of agencies. They were also unlikely to benefit from a well planned strategy for tackling the problem when an agency did accept the need to act. The importance of improved preventative, as well as reactive, strategies is emphasised.

As title.

Good practice guide.

Report outlining the extent to which local authorities perceived racial harassment to be a problem, identifying Asian households as the most susceptible to racial harassment. Local authority strategies for dealing with racial harassment are examined within the report. One of the significant findings was that local authorities tended to lack comprehensive information on the ethnic origin of their tenants.

As title.

As title.

Argues for a change in the law and multi-agency approaches to tackling racial harassment.

Highlights the housing implications for local authorities of the 1976 Race Relations Act and makes recommendations for policy and legal changes.

Outlines the problems of racial harassment in social housing, the legal remedies and the responses of housing authorities. Concludes by advocating changes to the law and the development of multi-agency strategies.

The article includes an outline of the definition of homelessness and a discussion of the homeless crisis and statutory discretion in a context of the needs of minority ethnic households.

Includes a detailed examination of the 1976 Race Relations Act supplemented by an examination of issues in practice. MacEwen concludes that it is weaknesses in the enforcement of the Act, rather than weaknesses in the legislation per se, which need to be addressed.

Includes reference to housing issues.

Brief reference to housing.


Describes the development and activities of a housing association set up in 1956 to house and befriend immigrants, and to help them integrate into the British way of life (p.2), which developed into a general housing association whilst retaining a commitment to race equality issues and the provision of community services.

Study of domestic violence against minority ethnic women in London arguing that triple oppression occurs on the basis of race, class and sex. Police and local authority responses to the needs of women experiencing domestic violence are criticised and a number of recommendations for improvements in practice are made.


Includes reference to housing issues.


Focuses upon Leicester and discusses the housing experiences of Ugandan Asians. Marett identifies the obstacles to accessing local authority stock and notes: the assumed preference of all Asian communities for accommodation in the private sector; levels of overcrowding; and the political storm generated by the arrival of the Ugandan Asian community. Marett argues that a parallel housing market developed operated by Asian landlords, which allowed access to housing, albeit frequently poor quality accommodation at high rents. The publication also discusses the spatial distribution of Asian families in Leicester, preferences for owner-occupation and a willingness to consider housing association and local authority accommodation. Nevertheless, local authority stock remained unpopular, not only reflecting lack of desire to rent, but also the barriers to gaining access to this sector at the community's time of arrival in Leicester, along with the poor quality and inappropriate size of accommodation and the risk of racial attack.


Housing Corporation funded research assessing the impact of the work of the Housing Associations Charitable Trust (HACT) on black and minority ethnic housing associations. A number of general policy
issues are identified and recommendations are made regarding the future work of HACT.

Notes that black and minority ethnic housing associations charge higher rents than mainstream associations. However, Marshall et al that it is the smaller more community based black and minority ethnic housing associations who are particularly likely to charge higher rents, although they are also likely to offer additional service to their tenants. The report emphasises that black and minority ethnic housing associations are still more likely to be affected by external pressures than mainstream organisations.

Short but useful overview chapter on housing and the built environment.

Deals with the impact of clearance policies upon community and particularly minority ethnic communities.

Cited above as indicating that carers, as well as those they care for, have high levels of housing need.

As title.

As title.
As title.

Includes passing reference to the extent of housing problems.

Written just prior to the passing of the 1976 Race Relations Act and examining housing and race issues in the UK and US, with particular reference to legislative attempts to control discrimination, and the features of public sector policies.

As title.

Discussion of prejudice against nomadic ways of life.

Based upon four case studies and demonstrating the considerable amount of housing advice needed by refugees and asylum seekers. Means and Sangster emphasise that attempts to provide proactive housing advice have been hampered by the volume of crisis work required. The report also draws attention to the precarious funding of the advice workers posts.

Demonstrates the residential concentration of Asian communities in Glasgow and their disproportionate representation in owner-occupation.

Notes that housing availability and the presence of relatives and friends in the area, alongside some constraints in options, were the main reasons for moving to Croydon. Mildon outlines that there was some evidence of residential dispersal.

Practical strategy encouraging mainstream housing associations to support black and minority ethnic housing associations.

Practical guide for one of the policies which was promoted by the NFHA, Housing Corporation and Federation of Black Housing Organisations as a means of supporting the viability of black and minority ethnic housing associations.

Also sometimes referenced to the NFHA rather than Misra. Presents results of a survey of the equal opportunities policies and procedures of housing associations.

Sometimes referenced to the NFHA rather than Misra. Sets out the NFHAs five year housing strategy.

Draws attention to the marginalisation of committee recruitment procedures within housing association equal opportunities policies, despite the significance of this area in policy creation. For example, most associations continued to recruit
committee members by word of mouth despite, or perhaps resulting in, an under-representation of committee members from minority ethnic communities.

Includes a useful critiques of Smiths (1989 below) work.

Includes Modoods (1990) essay noted above.


As title.

Report on a housing scheme in Leicester targeted upon the African Caribbean community and focusing upon the difficulties experienced between a mainstream housing association and voluntary groups from the minority ethnic communities.

Useful overview of the linkages between housing and social inequality, including a good, though now slightly outdated, examination of race and housing issues.

Includes discussion of housing issues.

Focusing in detail on the impact of local authority investment programmes on the housing outcomes of minority ethnic households. Mullings demonstrates that the worst estates, where minority ethnic households are disproportionately concentrated, do not tend to be prioritised for investment, losing out to other estates where a quicker fix is available. Mullings notes that the process of prioritisation is not only officer led rather than tenant led, but is also characterised by considerable officer discretion. Mullings also examines investment in the private sector through area renewal and grants programmes. Mullings concludes that the system of grants, and its implementation process, acts to disadvantage minority ethnic households.

As Mullings notes, the relationship between race and investment in the public housing stock is not a commonly researched one (p.415). However, this is particularly surprising given the differential effects which Mullings demonstrates of social housing investment strategies on different ethnic groups.

Prior to its evolution into the *Journal of Ethnic and Migration Studies*, *New Community* published short housing and urban policy reports on topical issues in April and October of each year. This example by Mullins is typical, with short comments on emerging issues, including an update on the progress of the Governments Housing Bill, homelessness policies in Tower Hamlets and Camden and the weaknesses in local government race equality strategies.

Current issues report examining homelessness and recent CRE investigations.

Current issues report focusing on the 1988 Housing Act and its implications for minority ethnic households. Reference is also made to the CRE investigation of housing practices in Liverpool and recent academic work.

Current issues report discussing the Governments homelessness review and other new legislation. The article also refers to recent CRE investigations.

Current issues report focusing on the CRE Housing Codes of Practice, homelessness, the effectiveness of race equality policies in housing, discrimination by estate agents, housing discrimination in Scotland, housing needs and urban regeneration policy.

Current issues report focusing on racial harassment and the extent of discrimination in the social and private rented sector, with particular reference to a number of CRE reports.

Current issues report focusing on urban policy developments, the announcement by the CRE of the formal investigation into housing associations, housing investment and local authority housing.

Current issues report focusing on refugees, black and minority ethnic housing associations and monitoring and target setting.

Charts the growth in significance of the regulatory approach to ensuring race equality in housing outcomes in comparison with high profile political approaches which were popular amongst some local authorities.

Current issues report on the implications of Compulsory Competitive Tendering, greater central control over housing investment, stock transfers from local authorities. Also includes general notes on urban policy and recent cases of discrimination in housing.

Current issues report outlining the race equality implications of developments in the owner-occupied market, new rules for local authority capital receipts, compulsory competitive tendering of housing management, voluntary transfers and the development of equality objectives within the growing performance monitoring culture in social housing.
Current issues report discussing the continuing problems of racial harassment; the relationship between immigration legislation and homelessness controls, and tenant involvement in social housing.

Current issues report focusing on urban policy issues, the findings of the CREs formal investigation into the housing association movement and the housing issues in the Tower Hamlets by-election which led to the election of a British National Party candidate.

As title.

Charts settlement patterns and housing experiences and argues that it is the general tenure and price structure of the market which is important (p.176) for minority ethnic communities rather than special schemes.

A study of life over a two year period in Manningham, Bradford and Handsworth, Birmingham with some reference to race and housing.

Background information for housing providers.

Includes discussion of the spatial aspects of racial violence.

Includes some reference to housing issues.

Practice based advice.

Part of the formulation of equal opportunities policies in the co-operative housing sector.

One of the relatively few articles focusing on the Jewish community. Charts the communitys movement away from the inner-city.

As title.

Produced largely as a reaction to the urban disturbances of 1981 and covering housing and employment issues. The report demonstrates the need to achieve attitudinal change over the most fundamental of concepts, such as the principle of ethnic record keeping, and in its own best practice is far from radical, for example with respect to racial harassment (see the literature review above).
Highlights a large degree of inaction on race equality issues, despite the preceding report (NFHA 1982), and wide variations in the assessment of housing association performance between minority ethnic communities (critical) and the housing associations assessed (complacent). Rich source of information for the researcher.

Good practice guide.

As title.

Written by Pat Dixon and edited by Sue Goodrich and Alison Stanford. Highlights best practice in tackling discrimination within the employment process.

Written by Lemos and Seager and edited by NFHA staff, this represents recommended best practice for housing associations on setting numerical targets for race equality work.

Ground breaking report in promoting numerical target setting to the housing association movement.

Position statement and general response to the Housing Corporations proposals for a new Black and Minority Ethnic housing policy (finally published as Housing Corporation 1998 above). The report includes an outline of community needs and past approaches to race equality. It also argues that race equality
policies should: be needs-based; respect diversity; promote equality; focus on quality; offer choice; value independence; promote involvement; include partnerships and be holistic. In addition, the report argues that local authorities have not satisfactorily met their section 71 duties in the formulation of local housing strategies.
Aims to provide a framework for the development of race equality policies drawing on existing good practice.

Supplement to the above publication.

Stresses the importance of assessing the work of housing associations. The article uses three case study housing associations to provide a basis for a discussion of ethnic record keeping and monitoring and some advice on best practice.

Emphasises the growing importance of the housing association movement and includes detailed case studies focusing upon the work of Bournville Village Trust and Family Housing Association. Niner highlights major differences in the character of housing associations within a particular area and suggests that a single referral agency would overcome some of the access barriers which this presents to customers. However, the most striking theme of the chapter is the discussion of the considerable discretion available to housing associations within allocations policies and the way in which this could lead to bias. The chapter also includes a discussion of the development of fair housing policies within the housing association sector.

General material on housing associations in the West Midlands supported by detailed case studies of housing allocations at Bournville Village Trust and Family Housing Association. Highlights the lack of attention given by associations to race equality issues, the limited geographical choices available
through most associations, the trend to convert properties to flats rather than develop large family homes and the discretion and flexibility of allocations policies.


Illustrates the housing disadvantage experienced by the Irish community.

Includes discussion of housing and social change from an international perspective.

As title.

Oc examines the impact of housing improvement strategies on minority ethnic communities, including case studies focusing on Bristol, Leicester and London. He concludes that minority ethnic communities are less likely to take advantage of house improvement grants, with lack of finance to meet grant shortfall being an important factor. Amongst the recommendations, Oc suggests that there should be discretion for local authorities to meet the whole cost of improvements, that there should be special funding for housing associations and that there should be special programmes targeted on minority ethnic communities.

As title.

Part of University of Warwick, Centre for Research in Ethnic Relations series on the 1991 Census.
Part of University of Warwick, Centre for Research in Ethnic Relations series on the 1991 Census.

Part of University of Warwick, Centre for Research in Ethnic Relations series on the 1991 Census.

Maps geographical outcomes.
Part of University of Warwick, Centre for Research in Ethnic Relations series on the 1991 Census, includes housing characteristics.

Part of University of Warwick, Centre for Research in Ethnic Relations series on the 1991 Census, includes housing characteristics.

Part of University of Warwick, Centre for Research in Ethnic Relations series on the 1991 Census, includes housing characteristics.

Part of University of Warwick, Centre for Research in Ethnic Relations series on the 1991 Census.


particular areas of the Midlands, notably the older parts of the larger urban areas which are often areas of housing deprivation.

Cited in the literature review above as drawing attention to the need to develop particularistic conceptions of housing need.

Record of seminar proceedings on an important and under-researched topic.

Includes some reference to unpublished housing sources.

Survey of GLC allocations practices, highlighting that households from minority ethnic communities were being housed in poorer quality accommodation within the authoritys area.

As Parker and Dugmore (1976) above, noting that priority systems and the preference of minority ethnic households for inner London appear to play a part in housing outcomes. The article also identifies the scope for bias.

Highlights a lack of data concerning the client group resulting from a lack of ethnic monitoring and more
generally a lack of sensitivity to the needs of minority ethnic communities.

Practice based guide for overcoming one of the presumed problems facing the development of black and minority ethnic housing associations, drawing on evidence from lenders and black and minority ethnic housing associations.

A study of the relations between the white and African Caribbean communities in Brixton, including a section focusing on housing issues.

Includes an extensive section on the housing situation at that time, noting that housing is both the greatest problem that confronts the immigrants themselves and the sphere in which the greatest tensions are likely to arise between immigrants and local people (p.194).

Includes discussion of settlement patterns and tenure outcomes.

Highlights the enduring nature of the discrimination facing minority ethnic households from housing visitors, and the need for the professionalisation of housing visitors and action to tackle institutional racism within housing departments.

As title.
Spatial mapping, including a discussion of the likelihood of segregation within a framework which suggests that dispersal is desirable, and a discussion of the positive and negative factors contributing to segregation. Peach notes that the barriers to access to housing through discrimination seem to be even greater than the barriers to employment.

As title.

As title.

As title.

Debate following Jones and McEvoy (1978 above), regarding the extent of spatial significance and the significance of these levels.

This article argues that Jones and McEvoy (1978 above), emphasis on the crucial role played by discrimination in shaping spatial patterns is not sufficient to wholly explain the differences in spatial patterns between ethnic groups.

Discussion of the measurement and interpretation of segregation, including a critique of Marxist approaches.


Cited in the literature review above as demonstrating the residential segregation between migrants from particular Caribbean islands in Britain.

Outlines settlement patterns.

Includes a section on the extent of segregation in Britain, characterising the minority ethnic population as a replacement population concentrated in increasing proportions in the inner city, at a time of relatively increasing white suburbanisation. Peach rejects economic class as a satisfactory explanation for these outcomes, suggesting that a mixture of household choice, coupled with exclusion from particular areas, provides the most persuasive explanation.

Includes a brief note on housing issues.
Includes a discussion of spatial segregation in Britain.

Includes discussion of geographical and housing issues.

Data on geographical segregation and concentration.

References to housing within edited volume.

As title.

An important article highlighting the significance of gender alongside race and class in shaping the housing outcomes of the African Caribbean community.

Demonstrates that African Caribbean communities had similar levels of council house purchase rates to white communities overall and once property type is controlled for were more likely to buy their council houses. However, Peach and Byron emphasise that these represent tenure, rather than spatial changes. It is African Caribbean single mothers they suggest who are
over-represented in the residualised section of local authority housing. Peach and Byron also include a discussion of the implications of their findings for Rex and Tomlinsons (1979 below) revised model of housing classes and suggest that there remains within the housing classes categorisation insufficient weight on the importance of housing type. They add that the access of the African Caribbean community to the local authority sector does not represent the success story that has often been portrayed in the literature, in view of the strong preference expressed by the community in this research for owner-occupation.


Discusses the different measures of segregation and the relatively low influence of factors such as socio-economic class on outcomes, whilst highlighting that Britain is still not characterised by the same level of spatial segregation as the United States.


Notes the apparently falling levels of African Caribbean segregation between 1961 and 1971 and suggests that increasing access to local authority accommodation helps explain these trends at a ward level. However, local authority housing was frequently only available in boroughs where the community was already resident rather than on a wider scale, presenting a possible brake on further dispersal. Peach and Shah add that in London African Caribbean households were being disproportionately housed in the poorest quality stock. They also suggest that African Caribbean households were being housed in particular inner city boroughs, possibly as a result of discrimination or possibly through choice. Thus, they suggest that there was the potential for increasing segregation between the 1971 Census and 1981 Census.
Introduction to edited volume examining issues of segregation.

Edited collection, authors referred to individually within this bibliography.

As title.

Penoyre and Prasad with a consortium of black architects (1993) *Accommodating Diversity: the design of housing for minority ethnic, religious and cultural groups*. London: NFHA. 
Not intended to be a prescriptive guide, but draws attention to design features which may improve the satisfaction of minority ethnic households with their homes.

Contains a discussion of the difficulties and common assumptions in making housing needs assessments.

Focusing upon groups set up by the Community Relations Councils in Nottingham, Manchester and Sheffield. Perry emphasises that occupation of poor quality housing is not a choice. Notes the work of Fair Housing Groups in providing advisory services and attempting to influence housing policies, practices and attitudes in the public and private sectors.

Evaluation of the operation of the Community Relations Councils Fair Housing Groups.


Notes the role of choice in the initial segregation of Asian communities from the white community in Leicester and the continuing self-perceived benefits deriving from clusters of minority ethnic households. Nevertheless, Phillips also highlights the importance of steering by white estate agents and the constraint of racial harassment. Phillips examines the process of dispersal of minority ethnic communities, outlining changes in aspirations, and reliance upon the protection of the community for those dispersing from traditional areas.


A report which is significant for not only highlighting inequalities in housing allocations to minority ethnic communities in Tower Hamlets, but also for drawing attention to the role played by prejudicial attitudes amongst housing managers.


Discusses anti-racist initiatives in British society and the concept of institutional racism. Phillips provides a case study of Tower Hamlets, highlighting the continuing inequalities faced by Asian households in access to housing within the borough, despite the anti-racist policies of the GLC. Important factors which contributed to these outcomes included officer discretion, coupled with stereotyping and the pressure of work. These problems were exacerbated by economic factors and racial harassment.

Outlines the concept of institutional racism and its applicability to the social housing sector in Britain.


Phillips notes that across all tenures minority ethnic communities in the 1980s continued to experience poorer quality housing and outlines competing explanations for inequality. She suggests that minority ethnic households have an increasing willingness to move away from existing areas of residence, but remain vulnerable to discrimination in exercising those options, although this is felt to be less pervasive than in the past. Phillips argues that race equality policies in housing have been limited in their success due to: wavering commitment to the policy, sometimes reflecting the vested interests of white managers; the varying scope of policies; and wider social and economic inequalities which the narrowness of the policies has been unable to address. Phillips emphasises the need for greater minority ethnic involvement in decision making in the housing sphere.


Focuses on the experiences of the Jewish community in the nineteenth century and the Bangladeshi community in the twentieth century and the racial discrimination and racial harassment which they have faced in access to housing.


Emphasises the deep rooted nature of much organisational discrimination and the need for institutions to seize the initiative to tackle racial harassment. Nevertheless, Phillips suggests that it is policy implementation which offers the greatest weaknesses in provision, rather than lack of policies. The article also includes a discussion of the CREs proposed Code of Practice in Rented Housing.

Notes the differences in owner-occupation by ethnic group, by tenure representation and quality of accommodation achieved and, in particular, the importance of low income home ownership for minority ethnic communities. Whilst ethnic differentials are seen to be reducing by some measures of home ownership, Phillips argues that household structure, cultural preferences and institutional discrimination still influence differential outcomes.


Phillips and Karn draw attention to changes in the settlement patterns of minority ethnic communities. They consider the positive reasons for segregation, but emphasise that the key issue in Britain is the link between the segregation and deprivation of minority ethnic communities. Policy solutions are considered, including a discussion of dispersal policies, however, it is argued that central government action is necessary to effectively address the structural disadvantages experienced by minority ethnic communities in access to housing.


This article highlights the extent to which minority ethnic communities have benefited from the commodification of housing. It indicates the continuing barriers to minority ethnic communities seeking to exercise choice in the private housing market, noting that the identification of commercial advantage by mainstream institutions offers the best hope of greater freedom of choice.
Highlights the crucial factors at public local inquiries.

Argues that Asian households highly valued owner-occupation, with no Asian respondents expressing an interest in renting. Asian households were also unlikely to want to move house, whilst approximately a third of African Caribbean households wished to move from their existing area of residence.

Confirms that minority ethnic households in Islington had been disproportionately housed on the older estates in the borough and suggests that this reflects the availability of larger properties in these areas and the access channels in which minority ethnic households have disproportionately featured. The report does not uncover racial discrimination, but does point to the high degree of discretion available within the allocations process.

Highlights the poorer quality accommodation allocated to minority ethnic households and the role of tenant pressure and housing managers in shaping these outcomes.

Includes passing reference to race and housing issues.

Intended as facts and focus for Christian groups, this booklet includes material on the housing experiences of minority ethnic households, the causes and consequences of inequality and possible policy remedies.

Discussion of the battles to evict gypsies in the 1960s and the move towards greater toleration by the state.

Includes a discussion of housing issues.

As title.

Outlines the housing difficulties experienced by many Asian mental health users and the lack of culturally sensitive services. The report argues that there is a need for specialist housing which offers support for residents, an improvement in the quality and range of services, the empowerment of users, the employment of Asian staff and an increase in the sensitivity of all staff through training.


Useful source of research material which highlights the view that housing associations are more flexible than local authorities, recognise the need to be more responsive to race equality issues, but remain largely controlled by the white community.


Draws attention to the view of the Black Caucus of Housing Workers that housing associations were making insufficient progress in addressing race equality issues.


As title.


Includes some consideration of housing issues.


Focuses on inner-city deprivation rather than specifically housing, arguing that local authorities
should use enabling powers to advance the interests of communities in the inner-city.


Rao begins by drawing attention to the disproportionate income disadvantage generally experienced by women and the effect that this has in restricting access to owner occupation and the private rented sector. However, Rao also identifies factors specific to minority ethnic women, such as racism, sexism and the stigma, within some communities, regarding the formation of female headed households. Family status is seen by Rao as the key determinant of access to the social rented sector, providing particular problems for single women whose homelessness is often concealed by temporary accommodation arrangements, a point which she emphasises with reference to her case studies of the London Boroughs of Wandsworth and Southwark. Her case studies also demonstrate that minority ethnic women accessing local authority accommodation experienced long waiting times, lack of geographical choice and ultimately poor quality accommodation. Racial and sexual harassment are also identified as serious problems facing minority ethnic women, in addition to the trend in housing policy to favour the private sector. The publication concludes with a series of recommendations for further action.


Contains a large section on housing issues documenting the poor quality housing experienced by minority ethnic households in Handsworth. Ratcliffe suggests that the concentration of minority ethnic communities in this area of Birmingham is likely to grow and that the built environment is in need of
substantial public expenditure to prevent its continued decline.

Second edition of race and housing bibliography.

Notes the factors shaping the housing outcomes of African Caribbean communities such as lack of state housing provision for newly arriving communities, lack of household finance and the role of class. Ratcliffe provides a more detailed focus on London and Birmingham and the processes of discrimination before emphasising the need for economic improvements for the African Caribbean community in order to achieve housing progress.

Focuses upon urban policy and race, indicating the difficulties faced by minority ethnic communities as residents of areas awaiting, and experiencing, urban renewal.

Outlines the context of the ethnicity question in the 1991 Census and discusses issues of under-enumeration and changes in spatial patterns in addition to introducing the remainder of the edited collection.
Detailed case study based upon almost 1,000 interviews with a sample of households identified as Muslim, Sikh, Hindu and African Caribbean. The research highlights widespread property disrepair, overcrowding as a norm within the Bangladeshi community, high levels of overcrowding within the Pakistani and, to a lesser extent, Indian communities. It also draws attention to very high numbers of minority ethnic households with disability or long term illness. Ratcliffe argues that the extended family might well fragment as households seek to meet their housing needs. He also suggests an acceptance amongst minority ethnic communities of the role which social sector housing might potentially have to play in meeting those housing needs.

Stresses the importance of developing more sensitive measures of ethnicity and the collection of a wider range of data, for example housing quality, in order to improve knowledge of the social geography of ethnicity. Ratcliffe also emphasises not only the importance of social geography for sociological analysis, for example through the dynamics and impact of population redistribution, but also the need to incorporate the views of minority ethnic households within research in order to gain a greater understanding of spatial outcomes.

Edited volume with chapters referred to individually where appropriate in this bibliography.

Ratcliffe, P. (1997a) Race, ethnicity and housing differentials in Britain. In V. Karn (ed.), Ethnicity

Notes the shortfalls of the housing data available from the 1991 Census prior to outlining the outcomes, including the differences between ethnic groups, albeit within a context of a growing coalescence in tenure outcomes between all ethnic groups. Remaining differences in tenure structure, and the differential and inferior housing quality experienced by minority ethnic households within particular tenures, are seen as reflecting: household type, settlement patterns, the actions of exchange professionals and factors of wealth and social class. In general household type and structure along with social class and discrimination are seen as far greater influences on housing outcomes than the housing choices of particular ethnic communities.
Includes a discussion of the measurement of housing needs and a case study of Bradford. Ratcliffe outlines the development of housing renewal and urban regeneration policy and the way in which minority ethnic communities have been historically excluded from the benefits of these policies. He emphasises the need for successful renewal strategies to embody the housing preferences of minority ethnic communities.

As title.

As title.

Goes beyond the previously available Census statistics to assess the changes in spatial patterns between 1981 and 1991 by ethnic group. Rees and Phillips highlight the growing spatial distance between white and minority ethnic groups when examined at a general level, for example residence in metropolitan and non-metropolitan areas. However, they highlight some processes of suburbanisation for minority ethnic communities within metropolitan areas.

Notes that the region is a less important location for minority ethnic households than London and the Midlands, whilst drawing attention to concentration in particular urban areas and the level of segregation in those areas by different measures.

Includes brief reference to dispersal policies, housing projects and recommended good practice for housing departments and housing associations.

Useful link to the community literature focusing on a multicultural area.

Paper based on the Rex and Moore (1967 below) study.

Refers to the development of the housing class model (see Rex and Moore 1967 below) and responds to some of the criticisms which had been made by other authors.

Argues that there are two competing perspectives in this research field. Firstly, the optimistic view of race relations held by Rose et al (see below) celebrating the effectiveness of liberal legislation in achieving racial justice (p.133). In contrast, the competing strand, typified by Rex, points to the way in which racism has become entrenched in British society typified by rampant (p.134) discrimination in the local authority housing sector, despite the superficially sympathetic control of Labour local authorities. Rex goes on to highlight the housing problems facing minority ethnic communities in the
city as a key area of racial conflict and to celebrate the positive potential for change offered by community self-defence (p.159).


As title.


Rex emphasises that dispersing minority ethnic communities to get a better racial mix (p.25) will not solve the problems of segregation. He reviews the housing experiences of minority ethnic communities and discusses the housing classes thesis (see Rex and Moore 1967 below). Rex argues that the housing conditions of minority ethnic communities can be best improved through greater consideration of their needs, rather than the implementation of general policies of housing and area improvement which had previously been applied to the working class and emphasises the need to offer choices to minority ethnic communities rather than prescriptive policy.


As title.


Rex identifies four stages in the housing and settlement careers of minority ethnic communities, with particular reference to Birmingham. First, for the majority the purchase of housing which required financing through either taking in lodgers or alternatively seeking housing as a lodger within this same category of properties; secondly a stage of family reunion largely taking place in newly established improvement areas; thirdly housing
careers affected by an inner city policy focusing on the need to disperse minority ethnic communities; and fourthly a housing career affected by the inner city as a space of racial attack and riot.

Only passing reference to housing, but still a useful place for the non race specialist to start examining issues of race and ethnicity.

One of the most important and debated volumes in the field of race and housing. Rex and Moore argue that people are differentiated in their ability to compete for access to scarce housing resources. They suggest that households in similar positions to each other within the housing market represent housing classes which can be defined with reference to their income, occupation, ethnic origin and the attitudes of resource allocators in public and private sector housing. Rex and Moore argue that minority ethnic households had been confined to poorer housing within the transitional zone of the city, reflecting their poorer socio-economic position in comparison with the white community, and decisions by resource allocators that minority ethnicity constituted an undeserving status for access to particular types and qualities of housing. Therefore, minority ethnic communities have been forced by the actions of gatekeepers to seek access within the poorer sectors of private rented accommodation, or those low quality areas of the owner-occupied sector which were accessible using alternative and typically less financially advantageous loans. Rex and Moore argue that the economic constraints of these disadvantageous systems of finance necessitated taking in lodgers. The result has been widespread multiple occupation and, as a consequence, a deteriorating condition of the area within conventional norms. This has contributed to a wider process of stratification, a theme which is subsequently taken up by Smith (1989 below). Rex and Moores work is based on a case study of Sparkbrook in Birmingham.
Discusses the struggle for housing resources as one amongst a number of possibly interconnected forms of class conflict (p.127), hence revising the thesis of Rex and Moore (1967 above) that it was the key arena for the generation of inequality. Rex and Tomlinson review the housing class thesis, noting and addressing the criticism which it generated and introducing new material to build a new division of housing classes.

Reports on the Rex and Tomlinson (1979 above) research. The article also includes a discussion of the dispersal policy which had been operated by Birmingham City Council.

Includes a brief overview of the race and housing literature.

Plots the politics behind race and housing issues with particular reference to Birmingham.

Includes an early study of race relations in Britain, including some discussion of housing issues.

As title.

Richmond, A. H. assisted by Lyon, M. and Hale, S., King, R. (1973) Migration and Race Relations in an
English City: a study in Bristol. London: Oxford University Press for the Institute of Race Relations. Describes the housing position of minority ethnic communities as a replacement population in an area of declining popularity for the majority ethnic population. Richmond notes that the housing conditions were frequently poorer than those experienced by households prior to migration and much poorer than those of the majority ethnic population. Racial discrimination is seen as a key factor pushing minority ethnic communities to the owner-occupied market and, more generally, to pay more for rented and owner-occupied accommodation than the majority ethnic community. A survey of a small sample of African Caribbean households in local authority accommodation indicated that there appeared to be fair treatment of minority ethnic households in access to accommodation, although this conclusion does not appear to address the operation of a dispersal policy for African Caribbean households by the local authority. Richmond also suggests that the households had experienced little harassment from other residents, and includes a useful survey of white attitudes on council estates, appearing to demonstrate tolerance of minority ethnic households.


Outline of the necessity for, and the issues arising from, the introduction of ethnic monitoring policies, with specific reference to the London Borough of Lewisham. The article concludes with an emphasis upon the usefulness of policy entrepreneurship in producing innovative policy.


Examines the merits of those explanations for the housing outcomes of Asian communities which emphasise housing choice and those which focus on housing constraints, with particular reference to the work of Dahya (1973 above) and Rex and Moore (1967 above). Robinson concludes, based on a case study of Blackburn, that voluntary segregation is the key explanation for spatial outcomes, a view which he argues is supported by the widespread spatial separation between different Asian communities. Indeed, he argues that the diversity of Asian communities has been ignored by academics and policy makers and adds that the generation of Asian communities studied demonstrate a deliberate rejection of British society (p.38).


Argues that whilst the Asian community in Blackburn is spatially segregated, and differentially concentrated in the housing market, this does not simply represent discrimination or socio-economic position. Robinson suggests that it also reflects a desire to restrict housing expenditure because of an intention to return home, coupled with a preference for owner-occupation. Robinson suggests the need for further research to clarify the interplay of these factors.


Argues that Asians in Blackburn constructed strategies to avoid discrimination within the housing market. Robinson adds that the clustering of the Asian community reflects housing choice and the importance of cultural and social advantages within
those areas. In summary, he suggests that choice has been an under-researched area within studies of the housing outcomes of minority ethnic communities particularly since, he holds, it is at least as important as constraints in shaping outcomes.

Argues that public sector housing had not been popular with the Asian community, due to size, location and cost. Robinson sees changing economic and social factors, with the catalyst of the arrival of East African Asians, leading to greater occupation of public sector housing. Robinson bases his conclusions on a case study of Blackburn.
Robinson, V. (1980) Lieberson's isolation index: a case study evaluation. *Area*, 12(4), 307-312. Argues that spatial segregation requires the use of more than one statistic of isolation and, in particular, Lieberson's isolation index, in addition to the index of dissimilarity. Blackburn is used as a case study to support these points.

Robinson, V. (1981) The development of South Asian settlement in Britain and the myth of return. In C. Peach, V. Robinson and S. J. Smith (eds.), *Ethnic Segregation in Cities*. London: Croom Helm, 149-169. Develops the work of the Ballards (1977) through an examination of spatial patterns and housing preferences. Robinson identifies different stages of development: the early pioneer phase; the lodging-house era; family reunion and suburbanisation or municipalisation. Robinson suggests that this last phase of residence was only just developing. The greater desire for local authority housing is seen as reflecting a weakening desire for return migration, a belief in the economic sense of renting at the time and the spatial suitability of available properties.


As title.

Emphasises that the study is specific to the community studied rather than necessarily to all Asian communities, although it is suggested that Blackburn, as the place of study, may characterise the housing experiences of other towns with similar community structures. Robinson notes the constraints facing Asian households in realising housing outcomes, but also draws attention to the differences between Asians arriving in Britain directly from the sub-continent and those arriving from East Africa. One of the most frequently cited parts of the research is the greater preference of East African Asians for local authority
housing, which in the context of the research, is seen as centrally-located, modern and attractive housing available at a significantly lower cost than owner-occupation.

As title.

Outlines the development of social geography approaches to race issues before providing an assessment of social attitudes towards race, differentiated on the basis of spatial location and demography. Highlights the need for geographical research to continue to take into account the importance of place.

As title.

As title.

As title.

Tracks the changes in spatial patterns in the UK, focusing on Asian and African Caribbean communities in comparison with the state sponsored residential
dispersal of Vietnamese refugees. The article also notes the considerable immobility of the African Caribbean community and the far greater mobility of Indian and Pakistani households in comparison with white households.

As title.


As title.

As title.

Highlights the different, and diverging, spatial patterns of immigrant and British born minority ethnic communities. Robinson suggests these may result from a temporary difference in outcomes related to household ages or, alternatively, long-term difference based on different life styles and socio-economic outcomes amongst other factors.

Includes consideration of geographical and housing issues and highlights greater owner-occupation and less use of social rented housing by the Indian community than amongst other ethnic groups.

As title.

Focuses upon the successes of Ashiana Housing Association, Rochdale.

Includes an outline of housing outcomes and a review of the changes taking place. The book also includes a discussion of housing policies and practices, emphasising the importance of housing issues as an influence on other life chances. Detailed recommendations for reform are also made.

An analysis of the role of black and minority ethnic housing associations in the social housing sector, examining the effects of the introduction of mixed funding regimes and the ending of ring fenced funding on the associations. The report identifies the different stages of development of black and minority ethnic housing associations and makes recommendations for future direction. The report is particularly important for identifying that raising private finance had proved easier than expected for many black and minority ethnic housing associations, despite some reluctance amongst lenders to make small loans or lend to small organisations.

Highlights the differential housing outcomes between white and minority ethnic households.


As title.


Highlights an often neglected area within British race research.


Background trends from the 1991 Census.


Research focusing on an estate where minority ethnic households were starting to be housed, having been moved off because of high levels of racial harassment some years previously.


Report of research into strategies to prevent repeat racial attacks on housing estates.


Influential article highlighting the opposing arguments of commentators emphasising the importance of housing choice and commentators emphasising the importance of housing constraints for minority ethnic households. Sarre notes the validity of both approaches and suggests the usefulness of structuration theory as a means of ending this
dichotomy, by fusing the key contributors to minority ethnic housing outcomes into an explanatory framework. The factors suggested are: cultural predispositions; economic resources; knowledge of the housing market; household structures; and racial discrimination. The article concludes with a discussion of minority ethnic housing experiences in Bedford.
Influential text applying the dominant approach of structuration theory in the current race and housing literature to the housing experiences of minority ethnic communities in Bedford. The text is also rich with material for readers wishing to develop an urban managerialist approach to race and housing.

As title.

Includes reference to the specific needs of minority ethnic communities.

Includes sections on minority ethnic communities and home ownership, arguing that Asian home ownership should be regarded as a success story, with a strong preference for owner-occupation in common with the white community.

Discusses the lifestyle of Travellers.

Focuses on the Brixton disorders of April 1981, including some reference to housing.

As title.

Consultation paper to address the housing inequalities of minority ethnic communities becoming apparent to the National Housing Agency for Scotland.

The action plan following from the above consultation paper.

As title.

Good practice manual.

Includes discussion of the housing experiences of women from minority ethnic communities.

As title.

One of the few publications focusing on race and housing issues in Wales.

Qualitative research including housing based accounts.

Focuses on the experiences of gypsies.

Focuses on the experiences of gypsies.

Places British gypsies within the wider race and housing literature, but highlights their distinctive treatment, given that the state has explicitly sought to shape gypsy patterns of settlement.

Includes a discussion of the housing market, noting the reliance of Asian households in Leicester on inner city owner-occupied housing. The authors suggest that this reflects a preference for owner-occupation, coupled with constraints in access to the local authority sector, although they note some dissatisfaction with the condition of properties due to the need for improvements and repairs. The article observes the extent of poverty in the Asian community and suggests that there are flaws in area based approaches to housing renewal because of an overemphasis upon the extent of the spatial concentration of the Asian community and the greater deprivation faced by Asian communities, in comparison with non-Asian communities in the inner city.

Includes a discussion of the existing literature and factors of choice and constraint. Simmons outlines a brief case study of outcomes in the London Borough of Hounslow and draws attention to the dangers of the geographical approach which relies on analysis of
spatial patterns in order to draw conclusions of the processes which lead to those spatial patterns.

Simpson, A. (1981) *Stacking the Decks: a study of race, inequality and council housing in Nottingham*. Nottingham: Nottingham Community Relations Council. Notes that Asians were relatively under-represented, and African Caribbean households relatively over-represented, in local authority housing allocations and, in particular, the least desirable deck access maisonettes. Simpson strongly argues that the local authority's housing policies have been discriminatory:

> The different gates through which people have entered the council house system - gateways often entirely unrelated to housing need - largely determined the housing needs of those coming. (p.249)

In addition, the likelihood of conscious and/or unconscious discrimination by housing allocators is indicated. Recommendations to change practices within the local authority are placed in a context of demands for changes in national housing policy, including increases in public expenditure and the ending of council house sales.

Simpson, A. (1984) *Racial equality and council housing*. In Labour Housing Group (eds.), *Right to a Home*. Nottingham: Spokesman, 130-142. Argues that structural racism and institutional racism are the most important barriers which need to be tackled in order to improve the experiences which minority ethnic households have of local authority housing. Therefore, Simpson draws attention to the limited scope of managerial solutions and criticises the administrative thrust of the CREs work for failing to address the key causes of the housing disadvantage faced by minority ethnic communities, such as capital funding.

Useful note on the limitations of the 1991 Census data.

Notes the importance of Robinsons work (1979a see above) within the spatial segregation debate, whilst providing a critique of the findings. Sims examines the
extent of religious separation in Manchester and Birmingham and notes the dangers of drawing and applying conclusions from spatial patterns based upon a single town as case study.


Skellington, R. (1981) How blacks lose out in council housing. New Society, 29/1, 187–190. Highlights that discriminatory housing outcomes might continue despite the introduction of seemingly objective housing points schemes. The article notes the increasing level of demand for social sector housing from minority ethnic communities, but emphasises the need for local authority housing policies to be informed by ethnic monitoring.


Draws attention to the distinctiveness of minority ethnic housing outcomes. For example, the greater levels of owner-occupation amongst poorer, rather than better off Asian households, the tendency of all ethnic groups to rent from landlords of the same ethnic group and the poorer quality accommodation experienced by minority ethnic households. Smith emphasises the need for policy measures to address the disadvantage that minority ethnic households face in the owner occupied and social sectors.


The second PEP report including a section on housing focusing on: tenure; quality of housing; access to council housing; discrimination in private sector housing; and the existence of, and changes to, patterns of segregation.


Study of ten local authority areas highlighting the problems facing minority ethnic communities in gaining access to local authority housing.


Encourages greater use of housing quality measures in the 2001 Census, in addition to income questions, in order to facilitate the assessment of local housing needs. A case study of existing work in Oldham is included.


A theoretical examination of racial residential segregation in Britain. Smith charts the governmental
expectations that minority ethnic communities would disperse amongst the wider community, whilst adopting a laissez-faire approach to the achievement of this objective. However, she notes that governmental housing legislation consistently maintained residential segregation, for example, through the shift away from slum clearance policies and the social and spatial residualisation of the social housing stock as a result of initiatives such as the right-to-buy. These contradictions of national policy aims and legislation are largely explained by Smith in a context of changing national attitudes towards race and, most recently, a loss of white cultural identity within a political system where minority ethnic communities are marginalised in national political debate.

As title.
A frequently cited publication. Smith focuses upon the central role of housing policy as a cause and a product of racial residential segregation, through its interaction with social, economic and particularly political factors.

As title.

Includes a race and housing review by Susan Smith, annotated bibliography by Sara Hill, a commentary by John Goering and reports from a research workshop at the University of York.

Argues that racial segregation has been politicised, perpetuating the concept of race as a cause of difference between the actions and outcomes of communities.

Mainly focusing on an outline of the experiences of minority ethnic households in gaining accommodation in Britain between 1945 and 1970.

Includes reference to the housing experiences of minority ethnic communities.

Introductory chapter of edited volume plotting the themes of race and housing research and outlining the housing experiences of minority ethnic communities. Smith and Mercer argue that researchers must direct their attention to the housing needs and aspirations of minority ethnic households and should increase the number of cities and towns used for case studies. They argue that race and housing research is now becoming a study of how processes in the housing system mediate and sustain patterns of racial inequality (p.4).

Brief reference to the accommodation experiences of the Armenian community.
Edited collection, authors chapters referred to individually in this bibliography.

Some reference to housing within a more general paper highlighting piecemeal progress towards race equality objectives and the marginalisation of race equality issues from mainstream agendas.

Focuses on the London Boroughs of Hackney and Haringey and examines the development, implementation and effects of race equality policies in local authority housing. Solomos argues that the motivation for the introduction of race equality policies was not simply access to housing, but also to increase the participation and employment of minority ethnic communities in the local authority housing sector. However, Solomos notes that inequalities remain in housing allocations and employment outcomes despite these initiatives. In particular the successful realisation of policy objectives was hampered by a lack of clear political support for the policy, including amongst minority ethnic councillors, lack of resources and organisational obstacles.

Passing reference to housing issues.

Solomos charts the historical development of local race equality policies and research studies examining the experiences of minority ethnic communities in the urban environment. He draws on existing research in order to generate a discussion of change processes and points to the difficulties facing local
authorities seeking to implement race equality policies, and in particular positive initiatives, in a broadly unfavourable political climate.


Solomos and Singh identify the key issues of race equality policies in the 1980s as being: housing allocations; employment recruitment; and increasing the awareness of minority ethnic communities of the role and opportunities of social sector housing.

More generally they discuss the processes of, and obstacles to, policy change and highlight the problems of the policy gap. The London Boroughs of Hackney and Haringey are used as case studies.
Slightly revised version of Solomos and Singh above.

Emphasises the lack of housing choice available to Vietnamese refugees.

As title.

As title.

As title.

Analyses applications from and offers to Asian applicants for local authority housing.

As title.

Steele reports the opinions of homeless minority ethnic young people which suggest a widespread lack of awareness of the housing options available to them. In addition, he outlines the views of the providers of services to homeless minority ethnic young people and notes that there was a recognition amongst service providers of the distinctive needs of
minority ethnic communities which was not necessarily reflected in existing housing provision.

As title.

As title.

Focuses on the ethnic diversity of London and the socio-economic experiences of different ethnic groups including housing.


Important article drawing attention to the marginalisation of disabled people from minority ethnic backgrounds, the failure of independent living initiatives and the appropriateness of community care strategies.


As title.


Some reference to housing issues.


Some reference to housing issues.


Includes brief discussion of housing issues.


Highlights the better accommodation gained by majority ethnic households in comparison with minority ethnic households during local authority
housing allocations. A series of best practice recommendations are made for the future policy of the local authority.


Charts the development of racial equality work within Scottish Homes and qualitative studies of personal housing histories. Third and MacEwen draw attention to the importance of employment position in shaping housing outcomes, perceptions of the unresponsiveness of private and public sector housing providers and the fear of racial harassment. Home ownership was the preferred tenure amongst respondents, however, this was a preference shaped by the way in which it facilitated access to particular property types and geographical areas, in addition to the constraints in access to the rented sector. The article notes that minority ethnic households are buying properties in greater disrepair than white households, and paying higher proportions of their incomes for owner-occupation. Opportunities for policy development are also identified.


Includes some of the material from Third and MacEwen (1997) above.


Demonstrates a lack of awareness amongst the gypsies surveyed of Government proposals to reform the Caravan Sites Act 1968 and highlights a lack of interest in permanent accommodation.


As title.
Review of the findings and processes of the CRE investigation into the housing association movement (published as CRE 1993a above).

Report of a Housing Centre Trust seminar to examine ways of implementing housing association race equality policies. The article includes perspectives: from the Housing Corporation on the regulatory framework; from the CRE on race equality policies; and from the housing association movement on the implementation of paper policies, training strategies and the role of the management committee in bringing about equal opportunities change. It is noted that a common theme of the seminar stressed the need for an association to take a corporate view of the implementation of equal opportunities policies.

Emphasises the importance of developing pluralistic systems of housing provision in order to be able to meet the housing needs of ethnically diverse communities. The article challenges the popular objective of seeking to break down racial and ethnic segregation through the assimilation of minority ethnic communities within structures determined and led by the majority community.
This article argues that fears about the actions of unaccountable housing associations are based upon a falsely grounded nostalgia for local state housing. The potential for housing associations to develop more responsive policies than the local authority sector is examined. Primary research from a major British housing association is used to focus upon the opportunities and constraints facing minority ethnic communities as a result of the discretionary role of social gatekeepers.

Review of the operation since its inception of the BASE Trust, a charitable organisation set up to raise funds for the black and minority ethnic housing movement in the Midlands. The report makes particular reference to events in 1995/6.

Examines the race equality performance of the housing association movement in addition to providing a theorisation of change processes.

Provides a thematic overview of the housing experiences of minority ethnic communities throughout the European Community including Britain.

Includes discussion of housing issues.

Tower Hamlets Homeless Families Campaign (nd) *Out in the Cold: the use of intentionality to evict the*
homeless in Tower Hamlets. London: Tower Hamlets Homeless Families Campaign with the support of Shelter and the Joint Council for the Welfare of Immigrants.
Publication produced in response to a High Court decision in 1987 to declare Bangladeshi families who had left accommodation in Bangladesh to join long-standing residents of the UK as intentionally homeless and, therefore, not subject to permanent local authority rehousing duties.

Another report focusing on Tower Hamlets decision to apply the intentionality clause of the homelessness legislation to Bangladeshi households. The local authority is accused of intentionally dispersing Bangladeshi households in
temporary accommodation outside the borough and of avoiding communication with them. The report also includes a powerful discussion of other needs related to poor housing position, such as health and education problems.

Good practice guide.

TPAS (nd) *Equal Opportunities*. Salford: TPAS.
Another attempt to ensure that tenants from minority ethnic communities are involved in tenant participation initiatives.

As title.

Focusing on the housing and care needs of African Caribbean elders in the West Midlands.

The statistical basis for the commentary in University of Salford (1996b) and cited in the literature review above as indicating the growth in demand amongst the Asian community for social sector housing in existing areas of residence and the importance of the informal, rather than the formal, provision of care in minority ethnic communities.

Examines the implications of the University of Salford (1996a above) study.
As title.

Important general study of racial harassment
Qualitative study of the personal housing histories of minority ethnic groups. The report draws attention to the importance of employment position in shaping housing outcomes, perceptions of the unresponsiveness of private and public sector housing providers and the fear of racial harassment. Minority ethnic groups expressed a tenure preference for owner-occupation although this was a preference which was shaped by the way in which it facilitated access to particular property types and geographical areas and which also reflected the constraints in access to the rented sector.

As title.

Some reference to housing issues, including the continuing need for hostel accommodation and the barriers to local authority accommodation.

The report outlines the extent of housing disadvantage faced by minority ethnic communities. Wallis notes that local authority housing departments generally ignored issues of race, and hence, specific needs, although some did demonstrate positive initiatives, for example facilitating access to owner-occupation. Central government policies are seen as a key obstacle to further progress, along with fear of a white backlash, although a number of authorities were willing to try and influence public opinion in order to remove this barrier to innovatory practice.

Focuses on the decision to demolish an ethnically diverse street.

As title.

As title.

As title.

Wandsworth Community Relations Council (1977) *West Side Story: a report on community relations and council housing in Roehampton/Putney area*. London: Wandsworth CRC.


Ward, R. (1977/78) Urban structure, the housing market and race relations (a research note). *New Community*, VI(1 and 2), 127-129.


Includes consideration of Simpsons (1981 above) *Stacking the Decks*. 
Focusing on the impact of the commodification of housing on minority ethnic households in London, Bradford and Birmingham.

As Ward 1982 (above).

Brief overview of race and housing issues, including the role of choice in housing outcomes, the differential treatment of minority ethnic communities, the remedies offered by the free market and the competing case for market intervention.


Edited collection including Ward, Fenton and Flett. Articles referred to individually within this bibliography.


Identifies trends in race and housing research and plots three phases of housing issues:

(i) initial concentration of economic immigrants in slum housing; (ii) racial bias in relocation to family welfare housing; and (iii) external events stimulating policy developments, notably legislation on equal access to housing, attempts at the management of integration, ethnic monitoring and comprehensive policy on equal opportunities in housing.

(p.201)


Ward outlines the post war housing experiences of minority ethnic communities and the difficulties which they have faced in satisfying their housing demands. He emphasises the continuing housing disadvantage experienced by minority ethnic households because of discrimination and general developments in housing policy and notes changes in the focus of housing research.

As title.


Based on a study of Manchester, Ward et al argue that Asian big business families (p.169) and many Asian professionals were facing little discrimination in accessing high quality suburban housing, although many Asian professionals were also continuing to live in the inner city. Nevertheless, Ward et al suggest that these outcomes and the experiences of the lower middle class require further study before firm conclusions can be reached regarding the extent of discrimination faced in the housing market. They emphasise that their findings should not automatically be assumed to be typical of other urban areas.


Uses Weberian models of social segregation to seek a greater understanding of spatial patterns.


Identifies issues for housing providers.


As title.


As title.
As title.

As title.

As title.

As title.

Outlines the continuing residential concentration of the Jewish community in London and identifies issues for further research.

Conference paper cited above.


Argues that changes in the settlement patterns of the Pakistani community have been ignored and that
movement rather than stability is the distinctive feature of Pakistani immigrants settlement patterns (p.376). Werbner adds that Asian communities, more generally, have excellent knowledge of the housing market and are prepared to move outside areas of existing minority ethnic residence, largely for status reasons and to benefit from the economic gains available from regular house moves. Werbner argues that the Pakistani men in the case study were quite willing to live outside existing areas of minority ethnic residence since they did not rely on spatial networks and indeed saw these as female-dominated networks (p.383).

West, C. and Lemos, G. (1996) Flair in the Community. London: London Federation of Housing Associations. Focuses on the positive community benefits provided by black and minority ethnic housing associations and argues that it is vitally important for the Housing Corporation to maintain its revenue and other support for these organisations given their crucial strategic role in meeting the needs of minority ethnic communities.


attention to its marginalisation in political and academic discussion.

As title.
As title.

Focuses on spatial patterns, notes that the Pakistani community demonstrated the highest degree of segregation.

As title.

Includes discussion of settlement patterns and the process of finding accommodation.

As title.

As title.

As title.

As title.

As title.

Argues people from minority ethnic communities are overwhelmingly...affected by non-priority homelessness (p.46). Ye-Myint highlights the importance in bringing about these outcomes of factors such as low income, overcrowding, mental illness, refugee status, racial harassment, shortage of social housing, social housing policies, the absence of effective proactive race equality strategies in the voluntary sector and lack of statutory provision. Recommendations are made for the greater availability of interpreters and translated material, ethnic monitoring, a minimum of temporary accommodation for all young homeless, the sponsorship of black and minority ethnic housing associations, training on the causes of non-priority homelessness for providers of services and attention to health issues.


As title.
Some Standing Sources and Web Sites

The following bodies have an interest in race and housing, although most cover the wider aspects of either race or housing. Some of them publish periodicals. These are listed separately at the end of this section and can be ordered through the publishing body or sometimes through the website of the organisation.

Organisations

Catholic Housing Aid Society
209 Old Marylebone Road
London
NW1 5QT
0171 723 7273
www.chasnat.demon.co.uk
Occasionally publishes on race equality issues. The website contains annotated links.

Centre for Research in Ethnic Relations
University of Warwick
Coventry
CV4 7AL
01203 524869
01203 523605 (CRER Resources Centre)
www.warwick.ac.uk/CRER
The Centre for Research in Ethnic Relations (CRER) is the UKs leading academic body for the study and teaching of matters concerning racism, migration and ethnic relations. CRERs Resources Centre houses the collection of materials relating to minority ethnic communities and migration, including an extensive collection of published and unpublished research reports, periodicals published by interest groups, an indexed press cuttings archive and collection of statistics. The keyworded citations of reports and some periodical articles can be searched on the website, although not all holdings are represented there.

Chartered Institute of Housing
Octavia House
Westwood Way
Coventry
CV4 8JP
01203 851700
www.cih.org
www.focusnet.co.uk/cih/ (London branch)
The professional organisation for housing practitioners. Publishes best practice publications and standards manuals containing reference to race equality issues. (See Inside Housing and Housing under Periodicals below.)
The CREs work is extensively referenced above. However, there are other CRE sources which provide information on race equality issues in housing, such as its Annual Report. Several such publications, including a downloadable factsheet, are advertised on their website. The CRE also publishes the quarterly Connections.

Federation of Black Housing Organisations
137 Euston Road
London
NW1 2AA
0171 837 8288
The representative body of the black and minority ethnic social housing sector. Publisher of Black Housing and the Yearbook Directory. (which can be ordered by email from Pearson Press: pdf.press@cybase.co.uk).

HACT
(Housing Associations Charitable Trust)
Yeoman House
168-172 Old Street
London
EC1V 9BP
Charitable Trust which has been an important source of funding for black and minority ethnic housing organisations and research into race equality issues.

Housing Corporation
149 Tottenham Court Road
London
W1P 0BN
0171 393 2000
www.demon.co.uk/hcorp/index.html
helios.bre.co.uk/igp (Innovation and Good Practice and Research Database - searchable)
This public body supports social housing working with Registered Social Landlords, (the housing association sector). It has a research and publications section
and regularly funds and publishes research on race equality issues.

**Joseph Rowntree Foundation**
The Homestead
40 Water End
York
YO3 6LP
www.jrf.org.uk
Regularly funds and publishes research on race equality issues. Publications can be ordered via the searchable website.

**LARRIE**
Layden House
76-86 Turnmill Street
London
EC1M 5QU
0171 296 6600
0171 296 6781 (enquiry service)
The Local Authorities Race Relations Information Exchange (LARRIE) is a charity administered by The Local Government Management Board and has a database of over 12,500 abstracts of local authority committee reports, including race and housing issues, drawn from over 150 local authorities. There is an enquiry service and quarterly publication, *Whats New: LARRIEs Quarterly Update*.

**Local Government Information Unit**
1-5 Bath Street
London
EC1V 9QQ
0171 608 1051
www.lgiu.gov.uk
The LGIU is an independent research and information organisation supported by councils and local government trade unions. It produces *Equalities News* and other publications which can be found on the searchable website.

**Local Government Management Board**
Layden House
76-86 Turnmill Street
London
EC1M 5QU
0171 296 6600
The LGMB provides services to local authorities in England and Wales with particular focus on management, personnel and governance issues, including equality aspects.

London Equal Opportunities Federation
23 Lewisham High Street
London
SE13 5AF
The LEOF promotes the use of black and minority ethnic owned building and design contractors, in addition to those owned by women and disabled people. It currently deals with approximately 90 housing organisations and encourages them not only to consider the use of its member contractors, but also more widely to apply equality principles to the appointment of contractors and consultants.
National Housing Federation
175 Grays Inn Road
London
WC1X 8UP
0171 278 6571
www.housing.org.uk
The representative body for Registered Social Landlords (housing associations). It funds and publishes reports on race equality issues of interest to its members. Publications can be found on the website, including free briefings and booklets in the Info Shop.

National Housing and Town Planning Council
14/18 Old Street
London
EC1V 9AB
Publishers of Housing and Planning Review.

Runnymede Trust
133 Aldersgate Street
London
EC1A 4JA
www.fhit.org/runnymede
Charity with remit to address racial justice and equality issues.

Scottish Homes
Thistle House
91 Haymarket Street
Edinburgh
EH12 5HE
www.scot-homes.gov.uk
Scottish Homes is the National Housing Agency for Scotland. It was set up in April 1989 and is funded by the Government. This organisation funds housing development in Scotland in addition to managing its own stock of social housing. Scottish Homes also sponsors research, including race equality projects. The searchable website contains information about research and publications.

Shelter
88 Old Street
London
EC1V 9HU
0171 505 2000
www.shelter.org.uk
The national campaigning organisation for homeless people which periodically publishes research into the housing experiences of minority ethnic communities. Publications, including Roof, are listed on the website.
Publications

Publications listed below are produced by organisations listed above. With the exceptions of Black Housing and the Yearbook Directory, they are mainly either about race or housing with occasional items on race and housing.

**Black Housing**
Black Housing is the most useful nonacademic publication for the race and housing researcher. Whilst, it is the in house publication of the Federation of Black Housing Organisations, it is not only a crucial means of communication and lobbying for the black and minority ethnic housing association movement, but is also an important source of information on the impact of specific housing problems, such as homelessness, on minority ethnic communities. There is also a regular directory of black and minority ethnic housing organisations published by the Federation of Black Housing Organisations.

**Connections**
The quarterly publication of the Commission for Racial Equality.

**Equalities News**
Publication of the Local Government Information Unit, focusing on equality issues.

**Housing**
The monthly magazine of the Chartered Institute of Housing. It is targeted at housing practitioners and includes references to topical race equality issues.

**Housing and Planning Review**
Published by the National Housing Town Planning Council and incorporates Housing Review.

**Housing Today**
[www.housingtoday.org.uk/text.htm](http://www.housingtoday.org.uk/text.htm)
The weekly news magazine of the National Housing Federation focusing on topical housing issues.

**Inside Housing**
[www.atlas.co.uk/inside/](http://www.atlas.co.uk/inside/)
The weekly news magazine of the Chartered Institute of Housing focusing on topical housing issues.

*Roof*

The journal of the housing charity Shelter, which periodically focuses on the housing experiences of minority ethnic households.

*Runnymede Bulletin*

Publication of the Runnymede Trust, published ten times per year.

*Whats New: LARRIEs Quarterly Update*

Publication of the Local Authorities Race Relations Information Exchange

*Yearbook Directory*

Publication of the Federation of Black Housing Organisations which can be ordered by email from Pearson Press: pdf.press@cybase.co.uk.